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# **LETTER OF TRANSMITTAL**

September 24, 2018

The Honourable David Eby, QC Attorney General Ministry of Attorney General PO Box 9044, STN PROV GOVT Victoria, British Columbia V8W 9E2

# **Dear Attorney General:**

I have the honour of delivering to you the Annual Report of the Public Guardian and Trustee in accordance with the provisions of section 25 of the *Public Guardian and Trustee Act*.

This report covers the period April 1, 2017 to March 31, 2018.

Yours truly,

Catherine M. Romanko Public Guardian and Trustee



skills required to communicate effectively in challenging situations. To this end, we further developed our continuing education program designed specifically for PGT staff on subjects as diverse as ethical decision making, effective communication, protection of privacy, avoidance of conflicts of interest and a variety of legal and financial matters.

Positive change was also a theme underlying the work we did this year in advocating for law reform to protect the interests of PGT clients. In preparing our young property guardian clients to transition out of government care, PGT staff saw a need for these youth to receive continued support to manage financial assets which had been held in trust for them by the PGT while they were minors. Youth leaving care often have no family support to assist them with financial literacy and little experience of their own to rely on to guide decisions about spending, saving and investing funds. The PGT advocated for a change in the law which would enable us to continue to serve as trustee of assets on behalf of youth leaving care for a fixed period of time if the youth wished to have the PGT's continued assistance. We are pleased that government supported this proposal for law reform and passed relevant legislative amendments this year which are expected to come into force in the near future. We are already preparing to launch this new program and are consulting with former youth in care about how to best support the financial management needs of youth leaving care.

In order to raise public awareness about issues impacting PGT clients and to contribute to policy development related to our statutory duties, this year the PGT also participated in a variety of provincial and national committees to discuss matters such as improving accessibility to Registered Disability Savings Plans, reducing the incidence of financial abuse of vulnerable adults, improving financial literacy skills for youth in care and developing best practices in public guardianship and trusteeship.

This annual report of our performance is one way in which the PGT accounts to clients and the public with respect to carrying out our duties under provincial law. Striving to meet our performance targets is a task taken very seriously by all PGT staff. I am pleased to report that this year the PGT met or exceeded targets set for all 15 performance measures on which we publicly report, a result confirmed by independent auditors.

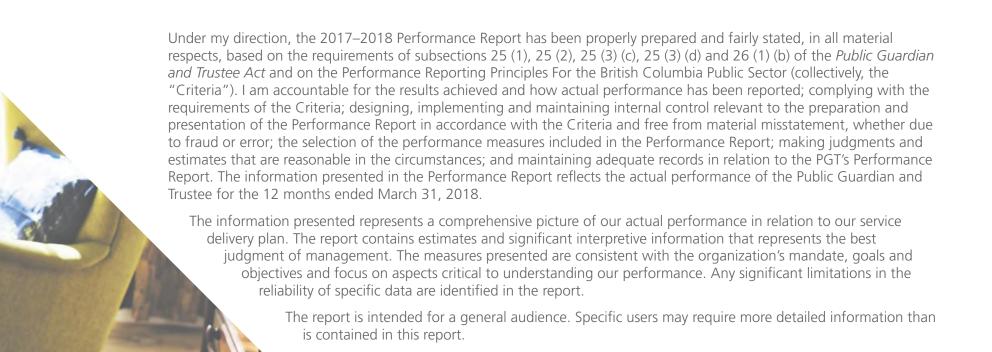
This has been a year of growth for the PGT as we continue to build the capacity of our organization to deliver reliable and effective services to our clients. I want to acknowledge the generous contribution of time and expertise made by the members of the PGT Investment and Audit Advisory Committees. Their efforts enrich the work that we do to the benefit of our clients and the public. I also want to thank all PGT staff for their professionalism and commitment to serving our clients across the province. It is a privilege to work with such a dedicated group of individuals.

Catherine M. Romanko Public Guardian and Trustee





# **ACCOUNTABILITY STATEMENT**



Catherine M. Romanko
Public Guardian and Trustee
September 24, 2018



KPMG LLP PO Box 10426 777 Dunsmuir Street Vancouver BC V7Y 1K3 Telephone (604) 691-3000 Fax (604) 691-3031

# Independent Auditor's Report on the 2017–2018 Performance Report of the **Public Guardian and Trustee of British Columbia**

To:

The Public Guardian and Trustee of British Columbia. The Attorney General of the Province of British Columbia, and the Members of the Legislative Assembly of British Columbia

We were engaged by the Public Guardian and Trustee of British Columbia (PGT) to audit and report on the 2017–2018 Performance Report (Performance Report) of the PGT for the year ended March 31, 2018 and the PGT's Accountability Statement (statement) thereon as set out on page 7, in the form of an independent reasonable assurance conclusion about whether the PGT's statement that the Performance Report is properly prepared and fairly stated, in all material respects, based on the requirements of subsections 25 (1), 25 (2), 25 (3) (c), 25 (3) (d) and 26 (1) (b) of the Public Guardian and Trustee Act (PGT Act) and on the Performance Reporting Principles For the British Columbia Public Sector (BC Performance Reporting Principles) (collectively referred to herein as the Criteria) is fairly stated.

Our conclusion excludes the following elements of the Performance Report: The Performance Report necessarily contains a number of representations by the PGT concerning the appropriateness of the PGT's goals, objectives, targets, explanations of the adequacy of planned and actual performance, and expectations for the future. These are provided to provide context to assist the reader in evaluating the plans and performance of the PGT. Such representations are the opinions of the PGT and, given their necessarily subjective nature and also the future orientation of some of the representations, such representations inherently cannot be subject to independent audit verification. Further, as described in the Performance Report section entitled Linking Resources to Performance, the tables and related information on pages 66 to 75 of the Performance Report are derived using an allocation model developed to reflect approximate usage of key services and other segmentation methodologies that are beyond the scope of this audit; accordingly, with respect to



the tables and related information on pages 66 to 75 of the Performance Report, our audit engagement was limited to providing reasonable assurance that the historical financial information in the Performance Report is consistent with the audited financial statements contained in the PGT's 2017–2018 Annual Report. Accordingly, our opinion set out below excludes the effect of adjustments, if any, which we may have determined to be necessary had we been able to independently verify the representations described in this paragraph, and had we performed a more extensive examination of the tables and related information on pages 66 to 75 of the Performance Report.

### **Public Guardian and Trustee of British Columbia Responsibilities**

The PGT is responsible for properly preparing and fairly presenting the Performance Report free from material misstatement in accordance with the Criteria, and for the information contained therein. The PGT is also responsible for preparing the accompanying statement thereon as set out on page 7.

These responsibilities include: complying with the requirements of subsections 25 (1), 25 (2), 25 (3) (c), 25 (3) (d) and 26 (1) (b) of the *PGT Act*; designing, implementing and maintaining internal control relevant to the preparation and presentation of the Performance Report in accordance with the Criteria and free from material misstatement, whether due to fraud or error; the selection of the performance measures included in the Performance Report; making judgments and estimates that are reasonable in the circumstances; and maintaining adequate records in relation to the PGT's Performance Report.

# **Our Responsibilities**

Our responsibility is to audit the Performance Report prepared by the PGT and to report thereon in the form of an independent reasonable assurance conclusion based on the evidence obtained. We conducted our audit in accordance with Canadian Standard on Assurance Engagements 3000, attestation engagements other than audits or reviews of historical financial information, set out in the CPA Canada Handbook – Assurance. That standard requires that we plan and perform our procedures to obtain reasonable assurance about whether the Performance Report is properly prepared and fairly stated, in all material respects, based on the Criteria. Reasonable assurance is less than absolute assurance.

The firm applies Canadian Standard on Quality Control 1, and accordingly maintains a comprehensive system of quality control including documented policies and procedures regarding compliance with ethical requirements, professional standards and applicable legal and regulatory requirements.



We have complied with the independence and other ethical requirements of the CPA Code Of Professional Conduct issued by the Chartered Professional Accountants of British Columbia, which are founded on fundamental principles of integrity, objectivity, professional competence and due care, confidentiality and professional behavior.

The procedures selected depend on our judgment, including the assessment of the risks that the Performance Report is not properly prepared and fairly presented, in all material respects, in accordance with the Criteria, whether due to fraud or error. In making those risk assessments, we have considered internal control relevant to the preparation and presentation of the Performance Report in order to design assurance procedures that are appropriate in the circumstances, but not for the purposes of expressing a conclusion as to the effectiveness of the PGT's internal control over the preparation and presentation of the Performance Report.

Our engagement also included: assessing the suitability of the Criteria used by the PGT in preparing the Performance Report; evaluating the appropriateness of the methods and procedures used by the PGT in the preparation of the Performance Report; evaluating the reasonableness of calculations, judgements, and estimates made by the PGT in preparing the Performance Report; examining, on a test basis, evidence supporting the amounts and disclosures in the Performance Report; evaluating the proper preparation and fair presentation of the Performance Report in accordance with the Criteria; and performing such other procedures as we considered necessary in the circumstances.

# Opinion

Our conclusion has been formed on the basis of, and is subject to, the matters outlined in this report. We believe that the evidence we have obtained is sufficient and appropriate to provide a basis for our conclusion.

In our opinion, the PGT's statement, that the Performance Report of the PGT for the year ended March 31, 2018 is properly prepared and fairly presented in all material respects based on the Criteria, is fairly stated.

# **Characteristics and Limitations of the Performance Report**

The Performance Report reports on the performance of the PGT as a BC public sector entity, in accordance with the requirements of the Criteria, and is intended to provide readers of the Performance Report with credible information, fairly interpreted, with respect to: the public purpose served by the PGT; its goals and results, focusing on the few critical aspects of its performance; information relating the PGT's results to its risks, capacity, resources, and



strategies; comparative information; and the basis for key reporting judgements. The Performance Report may not be suitable for other purposes.

The attached Appendix to this report summarizes and explains selected key aspects of how the Performance Report has been properly prepared and fairly stated, in all material respects, based on the Criteria.

Chartered Professional Accountants

Vancouver, Canada September 24, 2018

KPMG LLP



## Appendix to the Independent Auditors' Report on the 2017–2018 Performance Report of the Public Guardian and Trustee of British Columbia

This Appendix summarizes and explains selected key aspects of how the Performance Report has been properly prepared and fairly stated, in all material respects, based on the requirements of subsections 25 (1), 25 (2), 25 (3) (c), 25 (3) (d) and 26 (1) (b) of the *PGT Act* and on the BC Performance Reporting Principles (collectively referred to herein as the Criteria).

### BC Performance Reporting Principle 1 – Explain the Public Purpose Served

The Performance Report identifies and explains the PGT's mandate, enabling legislation, vision, values, and organizational structure. Core program areas, services, clients, and stakeholders are described, as is the role of service partners. The PGT's role and relation to the courts and the Crown are explained.

### BC Performance Reporting Principle 2 – Link Goals and Results

The Performance Report identifies and explains the PGT's mandate and vision, its service delivery plan including the goals it has identified in support of its mandate and vision, the related more detailed objectives and performance measures, and its actual results, providing linkages and a logical flow between them. The relevance and relation to long-term outcomes are identified and explained for key performance measures and results. Variances between planned and actual results are identified and explained. The impact of results on the PGT's future direction is also identified and explained where relevant.

# BC Performance Reporting Principle 3 – Focus on the Few, Critical Aspects of Performance

The PGT's April 1, 2017 – March 31, 2020 Service Delivery Plan identifies the PGT's five strategic goals related to the three aspects of its mandate, one to three specific objectives related to each goal, and related specific performance measures. The Performance Report repeats this information from the Service Delivery Plan, and provides in a clear, concise format the PGT's actual results for each performance measure, and the meaning and importance of each performance measure and result. The Performance Report also provides related contextual information regarding factors influencing the selection of goals, objectives, and performance measures, and factors influencing the actual results.

# BC Performance Reporting Principle 4 – Relate Results to Risk and Capacity

The Performance Report summarizes management's approach to risk, including risk identification and assessment, consideration of potential impacts of risks on achievement of PGT goals, and consideration of risk tolerance, resource constraints, and mitigation strategies. It summarizes management's view of the significant risks



# Appendix to the Independent Auditors' Report on the 2017–2018 Performance Report of the Public Guardian and Trustee of British Columbia

faced by the PGT, related potential causes including capacity issues, and current and possible risk mitigation strategies for dealing with the risks. Current capacity is described in relation to current results and to the PGT's ability to deliver on its organizational goals and objectives.

# BC Performance Reporting Principle 5 – Link Resources, Strategies and Results

The Performance Report identifies the major sources, nature, and amounts of the PGT's funding, provides budgeted and actual revenues and expenses by program area and for the PGT as a whole, and explains key variances between budgeted and actual revenues and expenses for the PGT as a whole. Year over year comparative financial information is provided in the audited financial statements included in the PGT's Annual Report. The Performance Report identifies, for each program area and for the PGT as a whole, the total staff, number of clients, and financial indicators including revenue, expenses, and assets under administration. The Performance Report identifies trends and issues impacting results, revenues, and expenses, and also describes how resources, strategies, and results are linked, including linking areas of expenditure with its goals that are most directly affected by the expenditures. The Performance Report links financial and performance information in a way that should help readers understand the efficiency and economy of the PGT's operations.

# BC Performance Reporting Principle 6 – Provide Comparative Information

For each identified specific performance measure linked to the PGT's goals, when applicable the Performance Report provides clear comparisons between planned results, actual results, and previous years' results, as well as targeted results for the following year. When relevant and material, explanations are provided of changes in the nature, source data, and/ or calculation of the performance measures. Year over year comparative financial information is provided in the audited financial statements included in the PGT's Annual Report. The Performance Report identifies trends and issues impacting results, revenues, and expenses. The Performance Report also explains the reasons for the lack of provision in the Performance Report of comparative information to similar organizations.

# The PGT Act, and BC Performance Reporting Principle 7 – Present Credible Information, Fairly Interpreted

The Performance Report has been made by the PGT to the Attorney General, Province of British Columbia, by September 30, 2018 as required by the statutory reporting requirements and deadline specified in subsections 25 (1), 25 (2), 25 (3) (c), and 25 (3) (d) of the *PGT Act*. Our related independent auditors' report is provided as required by section 26 (1) (b) of the



## Appendix to the Independent Auditors' Report on the 2017–2018 Performance Report of the Public Guardian and Trustee of British Columbia

PGT Act. Subject to the limitations described in our independent auditors' report, our opinion relates to the credibility of the information in the Performance Report by providing an opinion, based on our audit, as to its proper preparation, in all material respects, based on the Criteria.

# BC Performance Reporting Principle 8 – Disclose the Basis for Key Reporting Judgements

The Performance Report explains the basis for selecting the aspects of performance on which it focuses and the rationale for the performance measures reported upon. The Performance Report also provides concise explanations of how most performance measures are derived including, where relevant, data sources and the period covered. The process for selecting goals, objectives, and targeted results for performance measures, and how it is evolving, is described. Any significant changes in the way performance is measured or presented are described. The PGT provides an accountability statement describing her accountability for the Performance Report, and representing (among other things) that the Performance Report has been properly prepared and fairly stated, in all material respects, based on the requirements of the Criteria, and that it reflects the actual performance of the PGT for the 12 months ended March 31, 2018.

# **MANDATE**

# The mandate of the Public Guardian and Trustee (PGT) is to:

Protect the legal and financial interests of children under the age of 19 years;

Protect the legal, financial, personal and health care interests of adults who require assistance in decision making; and

Administer the estates of deceased and missing persons.

During 2017–2018, the PGT provided services through 267 full time equivalent employee positions to approximately 26,000 clients and administered approximately \$1 billion of trust assets. When managing the financial interests of an individual, estate or trust, the PGT is bound by both common law and statutory fiduciary principles associated with acting as a trustee.

The PGT exercises quasi judicial authority in specific situations as a result of obligations created by statutory law. In addition, the PGT provides the court with reliable independent submissions when the property or financial interests of minors, vulnerable adults or estates are at risk.

The PGT self funds a large percentage (68% in 2017–2018) of its operating expenses through fees charged on client income and assets with supplementary voted funding that supports public services such as regulatory and oversight activities. Any operating surplus at year end is retained in the Special Account and is not accessible to the PGT for spending in subsequent years without Treasury Board approval.

The PGT has a fiduciary duty to advance the private interests of its clients even if they are contrary to the interests of government. The PGT is independent of government in its case related decision making responsibilities.

# VALUES We act in accorda

We act in accordance with the highest ethical, legal and personal standards.

### **INNOVATION**

We challenge ourselves to seek new and improved ways to deliver service and assist clients.

### **RESPECT**

We treat clients, their family and friends in a courteous, respectful manner.

# **STAFF SUPPORT**

We acknowledge staff as our greatest resource and recognize and appreciate their expertise, professionalism and commitment.

# **OPENNESS**

We demonstrate responsibility and transparency to clients, government and the public through annual statutory public reporting on all aspects of our performance.

# **TEAMWORK**

We work with one another and with service partners in striving for seamless service delivery.

# CLIENT CENTRED SERVICE

We constantly strive to provide quality service to our clients.

VISION Rights, choices and security for all British Columbians

# **CHILD AND YOUTH SERVICES**

# **SERVICES TO ADULTS**

# **ESTATE AND PERSONAL TRUST SERVICES**



<sup>1</sup> Clients: the number of individual clients served by both the division and by major business lines throughout the year. Because of this, the divisional total is typically less than the sum of the business lines as clients may require service in more than one business line.

<sup>2</sup> Total value of assets under administration (at March 31, 2018).

<sup>&</sup>lt;sup>3</sup> Full time equivalent employee positions.

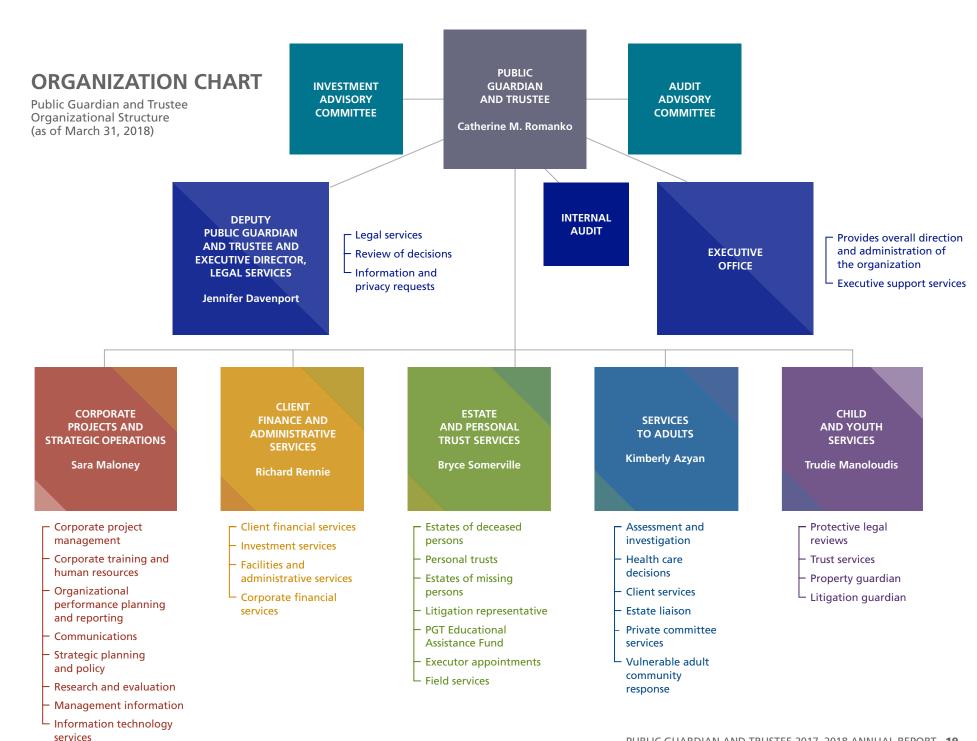


Numerous acts set out the powers and duties of the PGT. Key provincial statutes include:

- Adoption Act
- Adult Guardianship Act
- Child, Family and Community Service Act
- Community Care and Assisted Living Act
- Cremation, Interment and Funeral Services Act
- Employment Standards Act
- Estate Administration Act\*
- Estates of Missing Persons Act
- Family Law Act
- Health Care (Consent) and Care Facility (Admission) Act
- Hospital Act
- Infants Act

- Insurance Act
- Insurance (Vehicle) Act
- Limitation Act
- Marriage Act
- Patients Property Act
- Power of Attorney Act
- Public Guardian and Trustee Act
- Representation Agreement Act
- Trust and Settlement Variation Act
- Trustee Act
- Wills Act\*
- Wills, Estates and Succession Act
- Wills Variation Act\*

<sup>\*</sup>The Wills, Estates and Succession Act came into force on March 31, 2014. The Estate Administration Act, Wills Act and Wills Variation Act have been repealed by the Wills, Estates and Succession Act, however, portions of those acts continue to apply if a deceased person died before March 31, 2014.



# **ACCOUNTABILITY FRAMEWORK**

The PGT is a corporation sole established under the *Public* Guardian and Trustee Act

Catherine M. Romanko was reappointed as the Public Guardian and Trustee for a second six year term effective October 10, 2017. The PGT can serve a maximum of two terms.

The PGT is accountable to the provincial government, the legislature, the public and directly to PGT clients. Overall accountability is exercised through the government's review and approval of the PGT Service Delivery Plan (SDP) and through publicly reported annual independent performance and financial audits.

Accountability to PGT clients is exercised through internal review processes, the Ombudsperson and judicial oversight of PGT statutory and fiduciary obligations.

Two advisory committees assist the PGT. The **Investment Advisory Committee** is a statutory committee established under the *Public Guardian and Trustee Act* to advise on strategic investment policy. The **Audit Advisory Committee** is established by the PGT to advise on key aspects of internal and external audit, accountability and internal controls. Members of each advisory committee are external to the PGT and are broadly experienced professionals in the legal, financial and social services arena from the public and private sector.

# **Performance Planning and Reporting**

Part 3 of the Public Guardian and Trustee Act establishes

an accountability framework that provides for performance planning and reporting.

Section 22 of the Public Guardian and Trustee Act requires the PGT to prepare an annual three year service delivery plan and deliver it to the Attorney General no later than December 31 for the upcoming three fiscal years. If approved by the Attorney General, the PGT must submit the SDP to the provincial Treasury Board for approval. The Public Guardian and Trustee Act specifies SDP content.

Section 25 of the *Public Guardian and Trustee Act* requires the PGT to report to the Attorney General in each fiscal year on operations of the organization for the preceding fiscal year. This annual report must be submitted to the Attorney General by September 30 and thereafter tabled in the Legislative Assembly.

The Public Guardian and Trustee Act stipulates that the annual report must include an audited performance report relating to the performance targets and other objectives established in the SDP, together with audited financial statements for both PGT operations and its stewardship of client estates and trusts under administration.

### **Corporation Sole**

The PGT is a corporation sole. This is a corporate legal structure in which all authority and responsibility is vested in a single office holder who operates without a board of directors. This structure is used primarily in situations requiring clear accountability and is a common model for public guardians and trustees in Canada.

# **CLIENTS, STAKEHOLDERS AND SERVICE PARTNERS**

# **Primary Client Groups**

Almost all PGT clients are vulnerable

illness, brain injury, special needs or

#### Clients are at the core of all PGT activity. The PGT liaises with and works due to legal status or other incapacity arising from diseases of aging, mental in partnership with a broad range of individuals and organizations in helping clients meet their needs. These include:

# Family and friends of clients

- Community groups and nonprofit organizations
- Indigenous organizations
- Provincial government ministries
- Public service partners with statutory authority
- British Columbia Courts
- Law Society of British Columbia and other organizations of legal professionals
- Government of Canada departments and agencies
- **BC** Investment Management Corporation
- Insurance Corporation of BC
- L BC Unclaimed Property Society

#### **Key External Relationships Key Private Sector Relationships**

# - Children in continuing care of the province

Children with trust funds

minority. Clients include:

- Children whose guardians wish to settle a claim for damages on behalf of the child
- Adults with cognitive impairments due to brain injury, developmental disability, diseases of aging and mental illness who require assistance with decision making
- Adults requiring temporary substitute decision making for health care decisions
- Vulnerable adults who may be experiencing abuse, neglect or self neglect
- Intestate successors and beneficiaries of estates of deceased or missing persons
- Beneficiaries of personal trusts

The PGT works with a wide range of private sector service providers in meeting its responsibilities for protecting the personal, legal and financial interests of clients. These include:

- Private service providers such as care facilities, funeral homes and personal attendants
- Personal service providers
- Financial institutions
- Medical and social services professionals
- Lawyers
- Accountants
- Insurance providers
- Real property managers
- Heir tracers
- Private investment managers

The PGT serves clients primarily through three broad program areas:

**Child and Youth Services;** Services to Adults; and **Estate and Personal Trust Services.** 

These are supported by:

**Client Finance and Administrative Services:** 

**Internal Audit;** 

Legal Services; and

**Corporate Projects and Strategic** Operations.

The **Executive Office** provides overall direction and administration of the organization, including coordination and consultation with external service providers and government bodies.

### CHILD AND YOUTH SERVICES

The PGT protects the legal and financial interests of minors under the authority of a range of provincial statutes. The PGT Child and Youth Services division (CYS) works on behalf of and directly with children and youth as well as with their parents or guardians.

# **Property Guardian**

As property guardian, the PGT is coguardian with the Ministry of Children and Family Development (MCFD) and Delegated Aboriginal Child and Family Service Agencies (DAAs) for children in continuing care of the province. The PGT is also property guardian for children who have no legal guardian or are undergoing adoption.

As property guardian, the PGT advances legal claims for damages arising from injuries suffered by the children as the result of the negligence or wrongful act of others. The PGT also pursues financial benefits to which PGT property guardian clients may be entitled such as Canada Pension Plan Children's Benefits and establishes Registered Disability Savings Plans (RDSPs) for qualifying clients.

#### Trustee

The PGT receives funds to hold in trust on behalf of children, including personal injury settlement proceeds, life insurance proceeds where a minor is a beneficiary and no trustee is named to administer the funds, shares of estates where no trustee is named and a portion of wages earned by child entertainers. Funds are typically held in trust until the child turns 19 (the age of majority in BC) unless disbursed earlier for the benefit of the child

The PGT is required to act as trustee for certain types of funds payable to minors while the Family Law Act provides that other funds may be paid directly to parents or quardians.

# **Protective Legal Reviews**

The PGT protects the legal interests of minors by reviewing proposed settlements of claims for unliquidated damages brought on their behalf. The settlements relate to a variety of claims such as the wrongful death of a parent or guardian, medical malpractice or motor vehicle

accidents. These reviews help ensure that the settlements are reasonable and in the best interests of the minors.

To protect the property interests of minors in trusts and estates, the PGT also reviews notices of applications to administer an estate of a deceased person or to vary a trust or a will when a minor is a beneficiary or may be entitled to a share in the estate or trust. Where the PGT has reason to believe that a minor's interest in a trust is at risk, the PGT may investigate on behalf of the minor.

Child and Youth Services	
Total staff*	43 positions
Total clients**	15,584
Property guardian Trustee Protective legal reviews Litigation guardian (non property guard	4,818 8,855 2,969 lian) 80
Total value of assets under administration (at March 31, 2018)	\$193 million

Investments and securities	\$191 million
Real property	\$1 million
Other	\$1 million

<sup>\*</sup>Staff refers to full time equivalent employee positions.

<sup>\*\*</sup>Client counts reflect the number of individual clients served both by the division and by major business lines throughout the year. Because of this, the divisional total is typically less than the sum of the business lines as clients may require service in more than one business line.



### **SERVICES TO ADULTS**

The majority of adult clients rely on PGT financial and legal management or on the PGT's review of decisions made by others. The PGT also makes or provides for temporary substitute health care decisions to be made on behalf of some adults and exercises health and personal care decision making as committee of person for a small number of other adults.

The PGT Services to Adults division (STA) serves adult clients when other appropriate substitute decision makers are not available. Most adult clients have diseases of aging which have impaired their mental capability, while others have mental illnesses, developmental disabilities or brain injuries. In serving adult clients, the PGT strives to balance client independence and the right to self determination with the need for protection.

# **Assessment and Investigation**

Assessment and Investigation is the first contact point for most adult clients with the PGT. Staff respond to requests from concerned friends, relatives or professionals to assess whether PGT services are required to assist a vulnerable adult. The service includes investigating reports of financial abuse of adults who may be mentally incapable. The PGT may consult with community and family members on possible abuse, neglect and self neglect issues during an investigation. As a last resort, the PGT might seek authority to be the decision maker where other options for assistance for the adult are not available.

#### **Health Care Decisions**

Under the Health Care (Consent) and Care Facility (Admission) Act, health care professionals must obtain informed consent before treating a patient. A substitute decision maker is generally needed if patients are mentally incapable of making their own treatment decisions. In the absence of an existing substitute decision maker such as a committee of person or a representative under a representation agreement, the Health Care (Consent) and Care Facility (Admission) Act allows the closest qualified relative or close friend to make decisions regarding treatment. When these qualified individuals are not available or where there is dispute regarding who to select among equally ranked individuals, the PGT is called upon to appoint another substitute decision maker or to make substitute treatment decisions on behalf of the incapable adult.

# **Client Services**

The PGT provides a wide range of direct financial management and personal decision making services for vulnerable adults who require assistance managing their affairs. The PGT acts in a number of different roles including committee of estate, committee of person, power of attorney, representative, litigation guardian and pension trustee.

When the PGT is appointed as committee of estate, staff work with the adult to establish an effective plan that includes securing assets and pursuing income, benefits and compensation, paying bills and managing investments and property. When appointed as committee of person, the PGT makes health and personal care decisions on behalf of the adult.

#### **Estate Liaison**

Estate Liaison coordinates completion of STA direct involvement in a client's affairs and releases property under PGT administration when PGT services are no longer required. Client affairs are transferred to Estate Liaison when the PGT no longer has authority, or is transferring authority for an adult client because the client has become capable of managing their own affairs, someone else has been appointed as committee or the client has died.

#### **Private Committee Services**

A family member or friend of an adult may be appointed by the court to manage the legal and financial and/ or personal interests of an incapable adult. When private committees are appointed, the PGT reviews the accounts of the private committees with respect to their management of the adult's affairs and investigates concerns that they may not be complying with their duties.

# **Vulnerable Adult Community Response**

The Adult Guardianship Act provides authority for the PGT to designate by regulation external agencies that then have a duty to receive and respond to allegations of abuse, neglect and self neglect of vulnerable adults. The current Designated Agencies are the regional Health Authorities, Community Living BC (CLBC) and Providence Health Care Society.

The Adult Guardianship Act further provides authority for the PGT to organize community networks to provide support and assistance to abused and/or neglected adults. The PGT accomplishes this through coordinating a range

of province wide standing committees and special events involving service partners and other stakeholders with an interest in issues concerning the reduction of abuse and neglect of vulnerable adults.

Services to Adults		
Total staff*	104 positions	
Total clients**	7,904	
Assessment and investigation Client services Health care decisions Estate liaison Private committee services Adult legal monitoring	2,116 3,494 534 831 2,139 440	
T . I . I . C	¢500 ''''	

Total value of assets under administration \$588 million (at March 31, 2018)

Investments and securities	\$404 million
Real property	\$171 million
Other	\$13 million

- \*Staff refers to full time equivalent employee positions.
- \*\*Client counts reflect the number of individual clients served both by the division and by major business lines throughout the year. Because of this, the divisional total is typically less than the sum of the business lines as clients may require service in more than one business line.

# **ESTATE AND PERSONAL TRUST SERVICES**

The PGT provides estate administration and personal trust services through the Estate and Personal Trust Services division (EPTS). EPTS is also responsible for investigating, securing and maintaining physical assets for all PGT clients.

#### Administration of Estates of Deceased Persons

The PGT administers estates of deceased persons when the executor, intestate successor, beneficiary or other eligible person is not able or willing to do so. The PGT also administers estates of deceased persons when the intestate successor or beneficiary is a client under authority in another PGT division such as Services to Adults or Child and Youth Services. In addition, the PGT may agree to be appointed as the executor under a will. The PGT filed 256 probate applications with the Supreme Court of BC in 2017-2018.

If the estate is of minimal value and no next of kin can be found who are willing and able to make funeral arrangements, EPTS makes a referral to the Ministry of Social Development and Poverty Reduction (MSDPR) to make funeral arrangements.

#### **Personal Trusts**

The PGT acts as trustee of trusts created by will, court order, or inter vivos settlement. If options to appoint a family member or trust company are not appropriate, the PGT may agree to act as trustee. These trusts, for which the PGT acts as trustee, are usually settled to provide benefits to a child or vulnerable adult or alternatively, to provide benefits going forward in perpetuity for a charitable purpose.

### **Executor Appointments**

The PGT may agree to be appointed executor of a will in appropriate circumstances. Once appointed executor, the PGT follows up with each will maker periodically to help ensure that the will is current.

## **Litigation Representative**

The PGT may agree to act as litigation representative for purposes of a specific legal action brought against an estate if there is no executor, administrator or other person to act. The PGT role is generally limited to accepting service of legal documents on behalf of estates without assets. If the estate has assets, the PGT will apply for letters of administration and will manage the litigation in the role of administrator.

#### **PGT Educational Assistance Fund**

The PGT Educational Assistance Fund was established by the province of British Columbia in 1989. As trustee, the PGT distributes funds from the trust in the form of bursaries to qualifying adults who were formerly children in the continuing care of the province.

Under the terms of the trust, applicants are assessed on their grades, financial needs, career goals, personal commitment and other sources of funding available to them to cover education costs. Annual funds available for distribution are dependent on rates of investment return. The trust had a capital value of \$963,316, at

December 31, 2017. In 2017-2018, there were 16 applicants and bursaries totaling \$15,320 awarded to 11 individuals.

# **Estates of Missing Persons**

The PGT acts as curator for missing persons as defined in the Estates of Missing Persons Act. As curator, the PGT manages the adult's property until the person is located or until the funds are paid into court for safekeeping.

# **Field Services**

Field Services investigates, secures and maintains client physical assets, including real and personal property.

Estate and Personal Trust Services	
Total staff*	44 positions
Total clients**	2,778
Deceased estates	2,240
Trusts	234
Litigation representative	22
PGT educational assistance fund	16 applicants
Estates of missing persons	2
Executor appointments	303
Total value of assets under administration (at March 31, 2018)	\$242 million
Investments and securities	\$188 million
Real property	\$43 million
Other	\$11 million
*Staff refers to full time equivalent employee pos	itions

Staff refers to full time equivalent employee positions.



<sup>\*\*</sup>Client counts reflect the number of individual clients served both by the division and by major business lines throughout the year. Because of this, the divisional total is typically less than the sum of the business lines as clients may require service in more than one business line.

# **CLIENT FINANCE AND ADMINISTRATIVE SERVICES**

The PGT Client Finance and Administrative Services division (CFAS) provides a wide range of both corporate and client services.

The PGT is independent of government in client matters and accordingly requires its own corporate services which include budget planning, corporate accounting and facilities and administrative services.

Client services include collecting receivables, making disbursements and providing investment expertise.

#### Client Financial Services

Client Financial Services has ongoing responsibility for managing client receivables, disbursements, assets and liabilities.

#### **Investment Services**

Investing client assets is a core PGT responsibility and by statute, the PGT is required to act as a prudent investor. The PGT assesses client needs to determine investment goals and objectives to develop personalized investment plans for clients with more than \$50,000 in net financial assets.

# **Corporate Financial Services**

Corporate Financial Services provides budget planning, development and monitoring services as well as corporate payment processing for the PGT. Corporate Financial Services also supports Treasury Board submissions, assisting with proposals for new legislation and leading the organization in implementing corporate wide financial initiatives.

#### **Facilities and Administrative Services**

Facilities and Administrative Services provides corporate facilities, mail, records and administrative services required by the PGT.

# **LEGAL SERVICES**

PGT Legal Services are delivered by a complement of 13.6 staff lawyer positions distributed among program and corporate services and supplemented by outside counsel as required. The Deputy Public Guardian and Trustee is the Executive Director of Legal Services.

Within their assigned areas of practice, the staff lawyers provide advice to the PGT when acting on behalf of clients in a representative capacity. In this role, they may appear at mediations or in civil proceedings on behalf of PGT clients or may instruct outside counsel acting on behalf of clients in a variety of civil matters.

Staff lawyers also carry out certain statutory obligations of the PGT, such as reviewing applications for appointment of private committees, settlements of claims for unliquidated damages on behalf of minors and reviewing proposed transactions affecting the property interests of minors and legal notices where the interests of minors or incapable adults may be affected. In some circumstances, staff lawyers prepare written comments to the court regarding issues concerning the interests of minors or incapable adults in civil proceedings.

At March 31, 2018, PGT staff lawyers were providing legal advice and services to clients that involved acting on nearly 3,000 legal issues.

Other in house counsel carry out a variety of duties to support PGT statutory obligations, including providing legal oversight of PGT involvement in advancing client interests in class proceedings, managing the overall provision of legal services to PGT clients by outside counsel and coordinating compliance with access to information and privacy legislation. In 2017–2018, the PGT responded to 31 requests for information and two court orders for production of records.

In 2017–2018, the PGT investigated clients' eligibility for settlement payments in 12 class actions and filed claims where appropriate. The PGT continues to monitor 18 class actions and/or potential class actions on behalf of clients.

The Deputy Public Guardian and Trustee and staff lawyers contribute regularly as speakers and writers for a variety of organizations with respect to the law that impacts PGT clients. They also participate in government law reform initiatives relevant to the PGT mandate.

# **CORPORATE PROJECTS AND** STRATEGIC OPERATIONS

The Corporate Projects and Strategic Operations division (CPSO) provides a range of organization wide services in support of PGT operations. These include statutory performance planning and reporting, corporate project management, internal and external communications, strategic and business planning, policy development, management information, research and evaluation, human resource coordination and corporate training.

The PGT maintains its own information technology services independently from the provincial government to help ensure that client information is kept confidential. Information Technology Services implements enhancements to technology infrastructure to support client service.

#### PARTNERSHIPS AND OUTREACH

The PGT recognizes the importance of providing public information and education about the PGT and related services to facilitate cooperation with service partners and stakeholders, to inform the public about related issues and to mitigate the growth in demand for PGT services.

To this end, the PGT mandate includes providing public education and applying PGT special expertise to advocate for PGT clients at a systemic level as well as that of individual clients. Under the strategic goal of contributing to a fair and just society, the PGT Service Delivery Plan

has a specific performance objective related to this work: the PGT will contribute to public awareness, policy development and law reform initiatives to promote the interests of PGT clients.

In 2017–2018, the PGT contributed its expertise through extensive partnership and outreach activities:

#### **Formal Committees**

- Member, Children's Forum, an information sharing forum for senior officials with an interest in child protection and related services;
- Member, National Association of Public Trustees and Guardians, an association of Canadian provincial/ territorial Public Trustees, Public Guardians and equivalents, committed to excellence in public trusteeship and guardianship and focused on advocacy, policy reform, awareness and shared best practices in the interests of clients:
- Member, Estate Planning Council of Vancouver, an association of estate planning professionals who meet to share ideas and work experiences related to various areas of estate planning;
- Member, National Guardianship Association, a USA organization dedicated to advancing the standard of excellence in guardianship;
- Member, Youth Futures Education Fund Advisory Committee, which guides the Youth Futures Education

Fund that provides financial assistance to youth who were in government care and are pursuing a post secondary education on a tuition waiver;

- Host, BC Adult Abuse/Neglect Prevention Collaborative, a province wide community/government group working towards continuous improvement in the BC response to adult abuse, neglect and self neglect;
- Facilitator, Adult Guardianship Provincial Advisory Committee, including representatives of Health Authorities and CLBC to collaborate on adult protection efforts on a provincial level;
- Member, Council to Reduce Elder Abuse, established to facilitate implementing the provincial government plan "Together to Reduce Elder Abuse – BC's Strategy" and cochair of the Financial Abuse Action Group subcommittee:
- Member, Steering Committee for the provincial Services to Adults with Developmental Disabilities initiative;
- Member, Justice Strategic Advisors Team, a cross sector advisory committee with representatives from the Ministries of Attorney General and Public Safety and Solicitor General who meet to discuss sector wide IT strategies;
- Member, Registered Disability Savings Plan Action Group, an advisory committee to government which works to realize government's Accessibility 2024

- commitment to build and maintain BC's position as the province with the highest per capita uptake of RDSPs in Canada; and
- Partner, BC Child and Youth in Care Week, a joint partnership between the PGT, MCFD, Federation of BC Youth in Care Networks, Adoptive Families Association, BC Association of Aboriginal Friendship Centres, Vancouver Foundation and the Indigenous Perspectives Society to highlight the accomplishments and talents of children and youth in government care.

#### Consultations

- Participated in law reform initiatives including:
  - Consultation with the Ministry of Health on potential implementation of Part 3 of the Health Care (Consent) and Care Facility (Admission) Act legislation;
  - Consultation to consider potential implementation of Part 2 of the Adult Guardianship Act related to court ordered quardianship;
  - Further consultation with the Ministries of Attorney General and Children and Family Development to develop a modernized definition of public guardianship of minors;
  - Consultation with the Ministries of Attorney General and Children and Family Development on legislative

amendments to give the PGT the authority to continue to act as trustee for former property guardian clients when those clients reach the age of 19, by agreement between the PGT and the former property guardian client; and

- Consultation with the Ministry of Finance regarding potential amendments to the Financial Institutions Act and Credit Union Incorporation Act.
- Participated in the Canadian Centre for Elder Law project "Health Care Consent, Aging and Dementia: Mapping Law and Practice in British Columbia";
- Engaged with Insurance Corporation of British Columbia (ICBC) representatives to discuss matters of mutual interest concerning the settlement of motor vehicle related claims for children and youth;
- Participated in the initial meeting of the BC Law Institute project exploring a review of the *Infants Act*;
- Consultation on "Collective Impact Transition in Resources, Relationships and Understanding Support Together (TRRUST)" an initiative sponsored by the McCreary Centre Society focused on achieving systemic improvements in outcomes for youth transitioning out of government care in Vancouver;
- Continued to liaise with CLBC on a range of projects relating to incapable adults including information sharing and related data matching; and

 Continued discussions with representatives of national and provincial financial institutions on addressing issues related to financial abuse of vulnerable persons.

#### **Educational Outreach**

- Contributed to professional development programs and conferences sponsored by:
  - Canadian Bar Association;
  - Continuing Legal Education Society;
  - The Society of Trust and Estate Practitioners; and
  - The Medical Legal Society of British Columbia.
- Facilitated further feedback for future updates to A Guide to the Certificate of Incapability Process under the Adult Guardianship Act;
- Provided training regarding the role of the PGT in successful permanency planning for children and youth to the annual MCFD Guardianship Forum gathering of social workers:
- Provided periodic training on the role of the PGT to new social workers through the Indigenous Perspectives Society;
- Facilitated a broad range of financial literacy workshops for youth in care, participated in the MCFD/YWCA Strive and Skills Max for Youth programs and provided workshops to youth at the Burnaby Youth Custody Services Centre and the Cedar Walk and Aries programs

facilitated by the Urban Native Youth Association and the Vancouver School Board;

■ Made submissions to the *Power Pages* magazine issued by the Federation of BC Youth in Care Networks; and

PGT Summary Indicators	
Total staff*	267 positions
Total clients**	25,975
Total value of assets under administration (at March 31, 2018)	\$1,023 million
Investments and securities Real property Other	\$783 million \$214 million \$26 million
<b>Business Indicators</b>	
Client funds invested Client bills paid Client receipts processed	\$783 million \$211 million \$247 million
Other Indicators	
Clients with trust accounts Real properties sold Income tax filings	14,906 132 5,792
*Staff refers to full time equivalent employee positions.  **Client counts reflect the number of individual clients served both by individual divisions and by major business lines throughout the year. Because of this, the PGT total is typically	

less than the sum of the divisional totals as clients may require

service in more than one division.

 Participated in National Indigenous Peoples Day activities in Vancouver and the provincial Gathering Our Voices Indigenous Youth Leadership Training Conference.

# \$1,023 million\*\*\*

\*\*\*Total value of assets under administration (at March 31, 2018)

# **INVESTMENTS**

The PGT has three pooled investment funds for clients: the Premium Money Market Fund, the Balanced Income Fund and the Balanced Growth Fund.

The **Premium Money Market Fund** is intended to preserve capital for risk averse clients and provide liquidity and an improved rate of return for short term investments. (Fund size \$442 million at March 31, 2018).

The **Balanced Income Fund** is aimed at generating income with some growth. It is used most frequently by adult clients with medium term investment time horizons. (Fund size \$40 million at March 31, 2018).

The **Balanced Growth Fund** is aimed at long term capital growth. It is used most frequently by clients with longer

investment time horizons. (Fund size \$128 million at March 31, 2018).

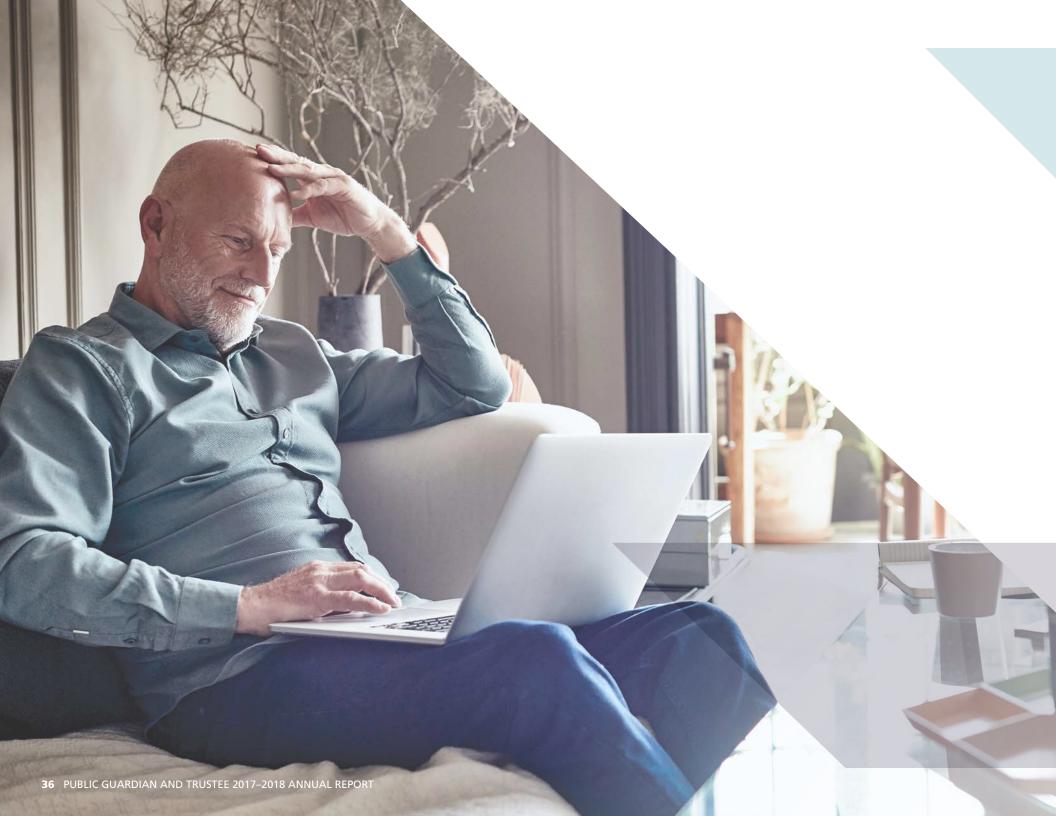
The PGT invests client funds in the pooled funds and other investment alternatives and may also rely on the services of brokerages. Although the PGT generally invests client funds in its three pooled funds, the choice of alternatives is determined by client goals and objectives set out in investment plans which are monitored on a regular basis according to portfolio risk.

The following table provides comparisons of rates of return for PGT pooled funds and standard alternatives as of March 31, 2018.

PGT Pooled Funds	Comparisons*
Premium Money Market Fund	
1.25% (1 year)	91 day Government of Canada Treasury Bill: 0.76%
	3 year Guaranteed Investment Certificate: 1.82%
	Chequing account interest: 0.0%
Balanced Income Fund	
6.69% (5 years annualized)	Standard industry portfolio benchmark: 6.38% (5 years annualized)
Balanced Growth Fund	
9.05% (5 years annualized)	Standard industry portfolio benchmark: 8.59% (5 years annualized)

<sup>\*</sup>Sources: Premium Money Market Fund – BC Investment Management Corporation; GOC Treasury Bill – Bank of Canada; GIC – CIBC Wood Gundy; Chequing account – CIBC Wood Gundy; Balanced Income Fund and Balanced Growth Fund – RBC Investor and Treasury Services.





### A. IMPROVING CLIENT SERVICE THROUGH THE USE OF MODERN TECHNOLOGY





- Citizens expect easily accessible technology facilitated services. Individuals expect to be able to complete tasks such as:
- review the status of accounts online:
- submit information interactively through a secure portal; and
- complete payment transactions electronically.



#### THE IMPACT ON PGT CLIENTS

- The PGT has historically operated in a traditional paper based environment supported by legacy systems which are not sustainable.
- Significant gaps exist between client service expectations and the organization's ability to meet them.
- A high volume of paper and managing legacy systems increases inefficiencies and the risk of error.
- Replacing outdated technology systems will enable the PGT to improve operations and achieve better client outcomes.



- Modernized systems and related internal processes will support more responsive and effective client service.
- The PGT continues to work closely with the BC Chief Information Officer and the Ministry of Attorney General to obtain required funding to modernize systems and to follow leading practice in implementing new technology and making corresponding process improvements.
- The PGT has recently implemented a new trust accounting system and extensive internal process changes related to financial transactions and will continue to enhance and further integrate the new system and processes into operations.
- The new trust accounting system and related internal process improvements provide the foundation for development of interactive digital client self service and electronic payment transactions.
- A document management system is critical to effective management of significant volumes of client records under PGT management for long periods of time. The PGT will continue to seek funding for a document management system and in the interim will carry out preparatory internal process reviews relating to document management.



### **B. RESPONDING TO THE INCREASING COMPLEXITY OF CLIENT ISSUES**



#### THE ISSUE

- The population of British Columbia is aging giving rise to an increase in demand for PGT services required by older adults.
- The role of a fiduciary is becoming more complex and carries an increasing degree of risk due to the changing nature and location of client assets, an increasing level of client debt and escalating value of estates being administered. The scope of duties required to meet client need is also expanding.
- Client expectations and advances in technology have increased demand for instant and easily accessible information.
- PGT clients are ethnically and culturally diverse. Client services must be provided in a culturally sensitive manner.
- The changing provincial framework for child protection is requiring the PGT to collaborate with an increasing number of partners, including Delegated Aboriginal Agencies and other Indigenous communities.



#### THE IMPACT ON PGT CLIENTS

- Demand for PGT services such as estate administration and the investigation of allegations of abuse, neglect and self neglect of vulnerable adults continue to rise.
- The scope of duties required as property guardian for children in continuing care continues to expand and includes:
  - responding to an increasing number of critical incident reports about injury or loss suffered by children in continuing care; and
  - providing financial literacy training and other transitional supports to youth leaving care.
- Managing client financial affairs is increasingly complex as assets are located around the world often in jurisdictions that do not recognize PGT legal authority. Assets are in multiple formats including digital. Clients increasingly require debt management and resolution of tax issues.
- Feedback from consultations with clients and stakeholders has highlighted the need for improved communication by the PGT about what PGT services entail, how PGT involvement will affect clients and their families and expected service timelines.
- For PGT services to be effective, the PGT must develop policies and procedures which reflect cultural sensitivity and competency.



- The PGT will develop a process for ongoing assessment of broad trends and service demand changes while maintaining resource flexibility that allows the PGT to respond accordingly.
- The PGT will develop clear communications materials about service for clients and stakeholders and increase staff training in communications.
- The PGT will provide ongoing skills and knowledge training to support management of complex caseloads including training on cultural safety and awareness.
- The PGT will continue to build its relationships with Indigenous communities, particularly in areas related to child welfare.



### C. ENHANCING **EMPLOYEE ENGAGEMENT**



#### THE ISSUE

- Staff retention is challenged by the fact that other employers are able to offer more flexible employment options and better compensation.
- The PGT expects significant staff retirement over the next several years increasing the risk of losing corporate knowledge and skills.
- Staff training is increasingly important as client affairs become more complex to manage.
- Traditional PGT recruitment sources are no longer providing candidates with the required skills and knowledge.



#### THE IMPACT ON PGT CLIENTS

■ Complex legal, financial and sensitive personal and health care client issues require management by competent, skilled and engaged PGT employees.



- The PGT will explore the use of bridging positions and temporary assignments to promote career growth and succession planning.
- The PGT will expand its corporate training program to focus on role based training as well as skills development in communications and ethical decision making.
- The PGT will continue to build its succession plan for critical positions.
- The PGT will continue to include staff in improving business processes.
- The PGT will continue to develop a comprehensive healthy work environment by promoting health and safety initiatives, respectful workplace policies, a meaningful recognition program and by providing effective communication between staff and leadership teams.



### D. ADVOCATING FOR LAW REFORM ON MATTERS THAT WILL AFFECT CLIENT INTERESTS





#### THE ISSUE

■ Social change or changes in provincial or federal laws may adversely affect PGT clients.

#### THE IMPACT ON PGT CLIENTS

- Legislative amendments relating to the court process for appointing a guardian for an incapable adult have not yet been brought into force resulting in a confusing adult guardianship framework consisting of outdated and newer law.
- In British Columbia, there is no legal framework for legal consent to admission of incapable adults to care facilities.
- There is no clear definition of the duties of a public property quardian for children in British Columbia law.

- The PGT will continue to advocate for government to bring into force the outstanding provisions of the Adult Guardianship and Planning Statutes Amendment Act, 2007 related to the court process for appointing a guardian for an adult.
- The PGT will continue to work with government to bring into force legislation regarding care facility admission. Under such legislation, the PGT will have a new statutory role to authorize temporary substitute decision makers to consent to admission or to itself make decisions regarding admission to care facilities on behalf of incapable adults with no legal representatives.
- The PGT will continue to advocate for other legal reform that relates to its mandate such as:
  - Expanding transition services for children aging out of government care; and
- Defining the role of a public property guardian of children.



## **CONTEXT FOR 2017–2018 PERFORMANCE RESULTS**

#### **Development of PGT Goals, Objectives and Performance Measures**

This document reports on PGT performance in year one of the 2017–2020 Service Delivery Plan (SDP) which was approved by the Attorney General. The 2017–2018 budget was funded as set out in the plan. Goals, objectives and performance measures were implemented during 2017–2018 as presented in the SDP and are reported upon in this report.

Accountability requirements under section 22 (2) (c) of the Public Guardian and Trustee Act require that the PGT describe major program areas and specify "the performance targets and other measures by which the performance of the program area may be assessed."

The PGT makes it a priority to meet its performance targets and monitors performance during the year. When targets are at risk, available resources are allocated in year to the program area.

#### Goals

The PGT approach to developing its goals focuses on outcomes required to fulfill its mandate. These are the wellbeing of PGT clients, prudent and transparent management of client affairs, operational efficiency and staff effectiveness. Each of the five goals is related to one or more of these outcomes. The PGT's strategic goals are to:



A significant portion of PGT activity involves carrying out fiduciary duty to clients through management of client property and financial assets. The 2017–2018 PGT Performance Measurement Framework linking the goals, objectives and measures (pages 53-65) demonstrates that Goal 1 has the greatest number of associated measures and touches almost every area of the organization and its activities

### **CONTEXT FOR 2017–2018 PERFORMANCE RESULTS**

#### **Objectives**

Objectives identified in the SDP serve several functions. They interpret and make visible the meanings of the goals as they relate to specific aspects of PGT work, identify key areas of performance and point to certain desired results in achieving the goals.

The performance measures reflect PGT best efforts to identify aspects of its performance that are most directly related to achieving stated goals and are capable of being measured and validated to an audit standard. Selecting objectives and performance measures is particularly challenging because in most instances the PGT contribution to client outcomes is difficult to isolate.

Goals 3, 4 and 5 do not have specific measures attached to them. The PGT reports on these goals more broadly throughout this Performance Report.

#### **Performance Measures**

The PGT selects goals, objectives, performance measures and targets in accordance with underlying assumptions from its corporate values. PGT clients are often particularly vulnerable and the PGT contributes to their wellbeing through activities that are significant to clients, their family, friends, caregivers or intestate successors. Factors such as accessibility, timeliness, accuracy and empowerment are important to client wellbeing. Other factors include the need for client, service partner, stakeholder and public confidence in PGT expertise.

Many targets are driven by external considerations such as meeting legal requirements (fiduciary obligations), benchmarking against private sector standards (investment returns), responding to safety issues (investigations of high risk situations) or may reflect a balance between determining the acceptable level of performance in a specific period with consideration for resources and constraints. In addition, the PGT must be able to substantiate its reported performance results to an audit standard.

Due to the planning and reporting cycle, targets for the first year of the plan reflect the PGT assessment of appropriate and attainable service levels based on its best judgment at the time the targets were established. Results are continually assessed to determine if measures should be continued, targets should be adjusted or if resources could be reassigned to other service areas. Performance measures and related current and future year targets appear in this report as they were approved in the 2017–2020 PGT Service Delivery Plan.

The PGT has a statutory obligation to report on all program areas. This 2017–2018 performance report includes 15 performance measures covering all program areas.

#### **RISK MANAGEMENT**

The PGT acts in a broad range of fiduciary, statutory and court ordered roles and maintains an extensive internal control environment to respond to the legal, financial and other associated risks. Under its Enterprise Risk Management Framework, the PGT regularly reviews and updates risks, potential impacts and mitigation strategies to help ensure they remain current and appropriate.

Strategies are implemented to manage and mitigate the potential for risks to impact the organization. These include planning and implementing internal controls and other risk management activities determined to be appropriate based on the assessed level of risk, due consideration to resource constraints and risk tolerance levels commensurate with the PGT duty as a fiduciary.

The PGT Executive Committee reviewed and updated the PGT risk management framework in October 2017. While major themes remain largely consistent with those of previous years, this year there was a significant change to the major risk to the organization. Previously, the biggest risk to the organization was funding sufficiency and expense authority. To mitigate this risk the PGT worked with the Ministry of Attorney General to clarify the extent of its expense authority and refined organizational budget forecasting processes. The major risk the organization now faces is client information management.

Significant PGT risk factors fall into the following three broad risk categories:

- Legislative framework: reflecting the impact of changes in government policy, legislation and regulation which could significantly impact service delivery requirements, availability of resources and the PGT revenue and cost model;
- Demand side factors: reflecting the impact of increasing demands and complexity without additional funding such as legislative reform and changes in client expectations, awareness of PGT services and demographics that will significantly impact the demand for services from the PGT; and
- Supply side factors: reflecting the impact of significant resource limitations to meet current strategic and operational objectives such as the impacts of legislative reform and increasing demand for services from the PGT.

The following table summarizes the most significant specific risks facing the PGT as identified and assessed through the Enterprise Risk Management process in October 2017 and outlines some of the major mitigation strategies. This summary of specific key risks does not describe all potential risks facing the PGT nor all of the related controls and mitigation strategies.

### **RISK MANAGEMENT**

Risk	Nature of Risk	Major Mitigation Strategies	
Client information management	Risk of inadequate supporting technology impacting PGT ability to access and maintain client information and other internal reporting needs to meet PGT fiduciary duties.	The PGT plans to mitigate this risk by enhancing existing information management infrastructure, obtaining funding to acquire a document management system and continuing to develop internal reporting.	
Funding sufficiency and expense authority	The PGT would be at risk if provincial administrative controls limited its expense authority so that it was unable to expend its recoveries from fees to provide services to clients or if declining recoveries from fees limited the funding available to provide client services.	The PGT strives to mitigate this risk by careful budgeting and by seeking relief from limits on its expense authority by clarifying its fiduciary role and the nature of its self funding.	
Non compliance with PGT policies and procedures	There would be a risk if employees were intentionally or unintentionally not following PGT policies and procedures.	The PGT seeks to mitigate this risk by providing training on policies and procedures and by continuously reviewing internal controls.	
Human resources sufficiency	The PGT would be at risk if it could not recruit or retain adequate numbers of appropriately qualified employees due to constraints imposed by the provincial government.	The PGT acts to mitigate this risk by striving to increase employee engagement, enhancing recruitment and retention initiatives and by identifying its fiduciary role in seeking relief from staffing related provincial controls.	

### **RISK MANAGEMENT**

Risk	Nature of Risk	Major Mitigation Strategies
Government, legislation and policy change	Changes in policy, strategy or priorities by government may add risk to the PGT.	The PGT focuses on mitigating this risk through participating in consultations regarding proposed legislative changes wherever possible and committing to advance planning with respect to implementation of legislative or policy changes.
Media (including social media)	Negative media or public attention (including social media) would potentially diminish public confidence in the PGT's role.	The PGT endeavours to mitigate this risk through the development and implementation of an external communications plan which includes proactively reaching out to the media and strategies to respond to negative media coverage.
Business interruption	Risk of significant interruptions to PGT operations due to the unavailability of information technology systems, essential staffing, facilities or other resources.	The PGT works to mitigate this risk through ongoing review of the business continuity and disaster recovery plans.
Changing demographics	Changing demographics increases the risk that PGT will not have adequate resources to meet increased or changing demands for service.	The PGT strives to mitigate this risk through monitoring and analyzing internal and external demographic trends to understand key demand drivers for service and reallocating existing resources where required.

## 2017-2018 **PERFORMANCE RESULTS**

In 2017–2018, the PGT met or exceeded its targets for 15 (100%) of the performance measures on which it is reporting. Specific performance details related to each measure are provided in the following performance details section. The Performance Measurement Framework appears on pages 53-65.

#### **Source Data**

Data for this performance report has been drawn primarily from internal information management systems. The primary systems are COMET (the legacy trust accounting system, retired on May 1, 2018), AXIOM (the new trust accounting system, implemented on May 1, 2018), CASE (case management application) and FSS (field services system). Financial data is derived largely from the audited financial statements and is rounded.

The PGT maintains clear documentation of the process for collecting and reporting on data supporting its performance results to help ensure consistency and reliability in reported results. Unless otherwise stated, results for specific performance measures are comparable with previous years. The PGT applies a broad range of quality assurance processes and reviews its performance on a quarterly basis. In reporting on performance results, the PGT usually rounds to the nearest whole number.

Unless otherwise specified, client counts reflect varying program workloads as measured by the number of individual clients served throughout the fiscal year. In

some instances, the counts will reflect the number of individual clients served and in others, the counts will reflect the number of specific legal authorities under which clients were served with consideration for the fact that one client may be served under multiple authorities.

For the past several years, the PGT has been enhancing its capacity to draw performance reporting results from its information technology systems. Most reports on individual performance measures are now drawn from PGT systems and work continues to make this comprehensive. In the 2016-2017 Performance Report, the PGT reported that in 2017–2018 the PGT intended to redesign five measures that drew information from COMET, the legacy trust accounting system that was scheduled for replacement. COMET was replaced with a modern financial accounting system, AXIOM, on May 1, 2018. The PGT published three new measures that are aligned with the PGT's strategic goals in the 2018–2021 Service Delivery Plan. Additional measures will be introduced in the 2019-2022 Service Delivery Plan as the PGT follows a leading practices approach by investing time to analyze the information generated from the new system and design new measures that will most satisfy BC Reporting Principles requirements and the Public Guardian and Trustee Act.

In accordance with the Public Guardian and Trustee Act, this PGT annual performance report is subject to an independent audit to provide third party assurance on the reported results. Financial statements for the PGT Operating Account and Estates and Trusts Administered are also subject to an annual independent audit to provide third party assurance.

# 2017–2018 PERFORMANCE RESULTS

#### **Comparative Information**

The PGT is a unique organization largely without private sector comparators and with limited comparability to public bodies in BC and other jurisdictions. Due to its responsibilities, mix of services and unique legal status, PGT access to generally accepted service standards is limited. Public guardian and public trustee agencies in other provinces and territories each have some responsibilities and services or elements of them in common with the PGT but none have the same authorities.

For 2017–2018, the PGT is able to make comparisons from its own performance using information reported in its previous annual reports. While some measures have been changed, eliminated or newly introduced over time, the available comparative data has become more substantial each year and has been used in several instances for changing measures and/or modifying performance targets.

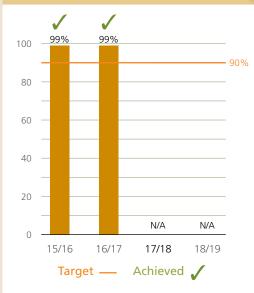


# REPORTS ON INDIVIDUAL PERFORMANCE MEASURES **Optimize client service delivery**

#### Objective 1.1 Property and financial interests of PGT clients will be well managed

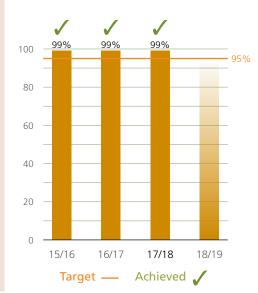
1.1.1 Percentage of disbursements from children's trusts that are completed within 15 calendar days of request by the guardian or client

1.1.2 Percentage of critical incident reports in respect of children in continuing care that are reviewed and have action initiated by the PGT within 45 calendar days of receipt



Administering trusts for which a child or youth is the beneficiary is a major responsibility of PGT Child and Youth Services. Unlike a bank account, funds held in trust are subject to a number of restrictions designed to protect the child. Guardianship and trust officers consider client requests to spend from the individual's trust fund and must determine whether the reguest falls within or outside of the trust restrictions while providing a timely response. This activity benefits children and youth by allowing appropriate disbursements in a timely manner while applying necessary constraints to satisfy fiduciary responsibilities to be prudent and to maximize funds for their future.

This measure is inactive as a result of the trust accounting system implementation and a replacement performance measure will be developed in the 2019-2022 Service Delivery Plan.



The PGT is coguardian with MCFD and DAAs for children in continuing care of the province. Designated officials of MCFD and the DAAs are personal guardians for children in continuing care and the PGT is property quardian. As property quardian, the PGT identifies financial entitlements or legal claims and brings forward appropriate legal action on behalf of the children and youth. This includes legal claims for damages such as personal injury arising from abuse, assault or motor vehicle accidents as well as for statutory benefits such as from the death of a parent.

The PGT receives automated reporting from MCFD and the DAAs of incidents involving children in continuing care and must review these reports to determine whether to commence civil legal proceedings on behalf of the child. This activity satisfies PGT legal obligations as fiduciary and improves the wellbeing of children and youth in continuing care of the province by protecting their legal rights and financial interests.

In 2017–2018, of 1,021 critical incident reports received directly from MCFD and DAAs, 1,020 (99%) were reviewed and action was initiated by the PGT within 45 calendar days of receipt of the report.

# REPORTS ON INDIVIDUAL PERFORMANCE MEASURES **Optimize client service delivery**

#### Objective 1.1 Property and financial interests of PGT clients will be well managed

1.1.3 Percentage of personalized case plans (covering property, effects, legal issues and living arrangements) that are developed and implemented for new adult clients within six months of PGT appointment as committee of estate

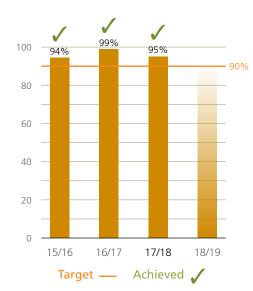
1.1.4 For children and youth where ongoing assistance with day to day maintenance has been approved, personalized expenditure plans will be developed and implemented within 20 calendar days of receiving all decision making information and then annually reviewed



The PGT may become committee of estate under the Patients Property Act for adults who are unable to manage their financial and legal affairs. Completion of a personalized case plan for a new committee of estate client demonstrates that the PGT has taken the steps necessary to identify and secure the client's property and financial interests and provides for their ongoing protection. Time taken to develop and implement the plan will vary according to complexity of the client's property and financial interests. This activity improves quality of life for incapable adults by making arrangements

that respect client wishes to the extent possible and by developing plans to maximize resources available for their care. For most new committee of estate clients, six months is a reasonable expectation in which to complete the plan as normally several months are required to collect all relevant information about the client.

During 2017–2018, 270 new clients required these plans and the PGT developed personalized case plans for 245 (91%) of them within the six month time frame.



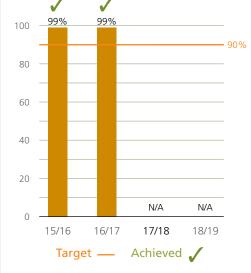
The PGT implements and maintains personalized case plans on behalf of child and youth clients where ongoing assistance with day to day maintenance has been approved. Maintenance includes a broad range of payments to the caregiver for day to day costs of the child's needs. This activity improves the quality of life for minors by providing timely decisions regarding sustainable management of their resources to meet current and future financial needs.

In 2017–2018, personalized case plans were developed and implemented or reviewed within the target timelines for 87 of 92 (95%) minor clients for whom ongoing maintenance has been approved.

# REPORTS ON INDIVIDUAL PERFORMANCE MEASURES **Optimize client service delivery**

#### Objective 1.1 Property and financial interests of PGT clients will be well managed

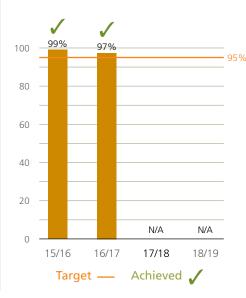
1.1.5 Percentage of adult client trust receipts processed within five business days



The efficient management of client financial affairs is of paramount importance to the PGT. This includes the timely processing of income and receipts. By promptly depositing income and other funds into an adult client's trust fund, flexibility in managing a client's affairs increases as does the client's potential to earn investment income. This activity improves quality of life for incapable adults by maximizing resources available for their use.

This measure is inactive as a result of the trust accounting system implementation and a new performance measure on staff learning, that is better aligned with goal number five, "engage and empower staff," has been introduced in the 2018–2021 Service Delivery Plan.

1.1.6 Percentage of adult client disbursements processed within 15 business days



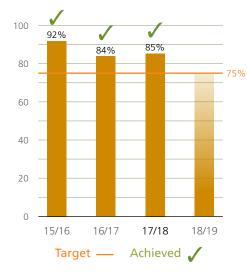
Ensuring that amounts owed by PGT clients are paid in a timely manner is an important aspect of managing the affairs of adult clients. This activity improves quality of life for incapable adults by ensuring timely bill payments on their behalf.

This measure is inactive as a result of the financial accounting system implementation and a replacement performance measure will be developed in the 2019–2022 Service Delivery Plan.

# REPORTS ON INDIVIDUAL PERFORMANCE MEASURES **Optimize client service delivery**

#### Objective 1.1 Property and financial interests of PGT clients will be well managed

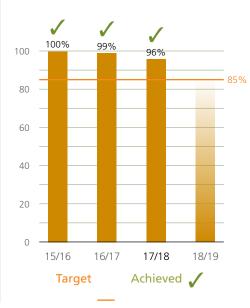
1.1.7 Physical assets of new deceased estates secured within 15 calendar days of notification of death



Securing the physical assets of a deceased person's estate is a critical step in reducing risk of damage and preventing loss to the value of the estate. The result for creditors and beneficiaries of the estate improves according to the speed with which physical assets are secured. This activity secures assets and maximizes funds available to estates of deceased persons.

In 2017–2018, the PGT was notified of 74 new deceased estates that required this service. Of these, the physical assets for 63 (85%) were secured within 15 calendar days.

1.1.8 Assets will be entered into the trust accounting system within five business days of receipt of the work order



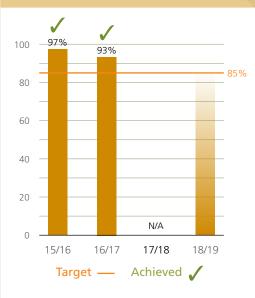
PGT Field Services secures client physical assets, taking custody of them and providing for their security. Timely recording of the assets in the PGT field services and trust accounting system are key elements in securing them.

In 2017–2018, of 587 client inventory reports, 566 (96%) were recorded within five business days.

# REPORTS ON INDIVIDUAL PERFORMANCE MEASURES **Optimize client service delivery**

#### Objective 1.1 Property and financial interests of PGT clients will be well managed

1.1.9 Percentage of deceased estate funds that are distributed to intestate successors and beneficiaries rather than transferred to the BC **Unclaimed Property Society** 



The PGT administers estates for which the executor, intestate successor, beneficiary or other eligible person is not able or willing to do so. If the PGT is unable to determine the lawful intestate successors of an estate after conducting a search, the balance of the estate after payment of creditors, administrator fees and expenses, is transferred to the BC Unclaimed Property Society.

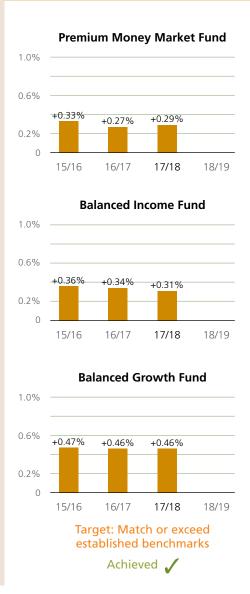
This activity helps ensure that succession laws and wishes of persons making wills are respected and that efforts are made to locate and distribute their entitlements to intestate successors and beneficiaries.

In 2017–2018 this measure was inactive as a result of the financial accounting system implementation. This measure was reinstated in the 2018–2021 Service Delivery Plan.

# REPORTS ON INDIVIDUAL PERFORMANCE MEASURES **Optimize client service delivery**

Objective 1.1 Property and financial interests of PGT clients will be well managed

1.1.10 Investment returns for all three pooled funds match or exceed established benchmarks



PGT client funds are invested to maximize returns in a manner appropriate to individual client circumstances. This measure is a means of comparing performance by investment managers retained by the PGT against established industry benchmarks. The PGT has three pooled common funds: the Premium Money Market Fund, the Balanced Income Fund and the Balanced Growth Fund. The majority of client funds are held in the Premium Money Market Fund.

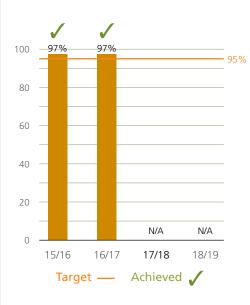
In 2017–2018, the PGT calculated investment returns using the investment industry standard of five year rolling averages with information on returns calculated by third party professional measurement services. RBC Investor and Treasury Services measures the Balanced Income Fund and the Balanced Growth Fund and the BC Investment Management Corporation measures the Premium Money Market Fund.

Professional investment management improves quality of life for clients by prudently managing their financial resources to help ensure their resources are maximized to meet their needs. In 2017–2018, investment returns for all three pooled funds exceeded the established benchmarks. The Premium Money Market Fund is comprised of two separate components, a money market pool component and a segregated bond portfolio. For the Premium Money Market Fund, the measure assesses only the performance of the money market pool. Details are recorded in the accompanying tables.

# REPORTS ON INDIVIDUAL PERFORMANCE MEASURES **Optimize client service delivery**

#### Objective 1.1 Property and financial interests of PGT clients will be well managed

1.1.11 Percentage of investment plans subject to review that are completed within the year



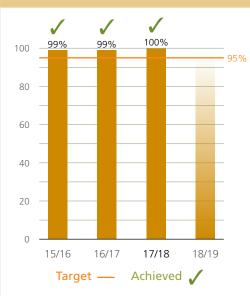
Individual client circumstances, such as increased or decreased needs for cash funds, are considered when developing and reviewing investment plans. Reviewing existing client investment plans is important because client needs and risk tolerance change over time. Frequency of reviews is also related to the asset mix in the client investment plan. The PGT reviews client investment plans on a rotating basis according to the assessed level of risk associated with the client investment portfolio.

This measure is inactive as a result of the financial accounting system implementation and a new performance measure that reports on investment plans and investment reviews has been introduced in the 2018-2021 Service Delivery Plan.

# REPORTS ON INDIVIDUAL PERFORMANCE MEASURES **Optimize client service delivery**

#### Objective 1.2 The PGT will deliver high quality client centred services

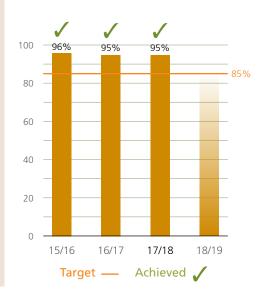
1.2.1 Percentage of committee of person adult clients who are annually visited by PGT staff



There are a small number of adult clients for whom the PGT acts as a court appointed committee of person and is responsible for their personal care interests. The PGT attempts to visit these clients at least once every year. For the PGT, the visit is an opportunity to review the client's personal situation and assess whether changes are required to help ensure protection of their ongoing personal and health care interests. For the adult, the visit is an opportunity to convey information directly to the PGT without an intermediary such as a caregiver or care facility administrator.

This performance measure focuses on clients for whom the PGT has the greatest responsibility. Client visits improve quality of life for clients through direct contact with PGT staff and provide for their maximum empowerment. In 2017–2018, visits were made to 108 of 108 (100%) adult clients for whom the PGT acts as committee of person.

1.2.2 Percentage of intestate successors and beneficiaries responding to survey who rated administration services for deceased estates as good or very good



The PGT administers estates of deceased persons. The EPTS division conducts a client satisfaction survey with intestate successors and beneficiaries who receive funds when administration of an estate is completed. This activity measures client satisfaction and gives intestate successors and beneficiaries the opportunity to comment on what is important to them regarding services. This activity also improves service delivery by highlighting areas needing improvement.

In 2017–2018, there were 377 completed surveys. Of these, 331 of the 347 (95%) beneficiaries who responded to the survey question rating estate administration services rated them as good or very good.

### REPORTS ON INDIVIDUAL PERFORMANCE MEASURES

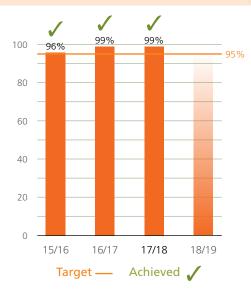
## Contribute to a fair and just society

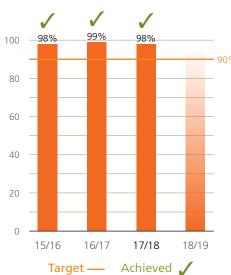
Objective 2.1 Personal interests of PGT clients will be protected

2.1.1 Percentage of major health care substitute decisions for adults made within three business days of all relevant information being received

Objective 2.2 Statutory protective and monitoring services will be delivered in an appropriate, timely and fair manner

2.2.1 Percentage of proposed minors' settlements \$5,000 and over that are reviewed and the parties advised of the PGT position within 60 calendar days once all relevant information has been received





The PGT protects the personal interests of adults incapable of giving health care consent by making these decisions on their behalf as temporary substitute decision maker (TSDM) under the Health Care (Consent) and Care Facility (Admission) Act. The timeliness of PGT substitute health care decisions as TSDM is important to the wellbeing and rights protection of the individual for whom treatment has been proposed by a health care provider.

This performance measure focuses on the most serious decisions which are classified as "major" under the Health Care (Consent) and Care Facility (Admission) Act. Timeliness of decision making is important because it facilitates clients receiving health care in a timely manner if that treatment is consented to by the TSDM. In 2017–2018, of 91 major health care decisions, 90 (99%) were made within the three business day time frame.

Under the Infants Act, the PGT must review all proposals to settle a variety of claims on behalf of a minor for unliquidated damages such as personal injury arising from motor vehicle accidents, medical malpractice, wrongful death of a parent and other claims. The PGT has jurisdiction to approve infant settlements of \$50,000 or less (exclusive of interest and costs) outside the court process. The PGT also provides written comments to the court for amounts greater than \$50,000 or when the PGT has refused to approve a settlement for less than \$50,000 and the parties have chosen to proceed to court to seek approval.

This statutory service protects the property rights of minors in obtaining fair and reasonable compensation from negligent parties or their insurers. It also contributes to increasing the efficiency of the court system by providing experienced, objective reviews in a timely manner. Within this time frame, the PGT works as guickly as possible as PGT review is usually the final step in what may already have been a very long process for the child and parent or guardian. In 2017–2018, in 426 of 433 cases (98%), the PGT reviewed the proposed settlements and advised the parties of the PGT position within 60 calendar days of all relevant information being received.

#### Objective 2.2 Statutory protective and monitoring services will be delivered in an appropriate, timely and fair manner

2.2.2 For minors' settlements under \$5,000. the average number of calendar days to review and advise of the PGT position regarding proposed settlements once all relevant information has been received

2.2.3 Percentage of cases where, on confirming that the assets of an apparently abused or neglected adult unable to seek support and assistance are at significant risk and in need of immediate protection, protective steps are taken within one business day under section 19 of the Public Guardian and Trustee Act

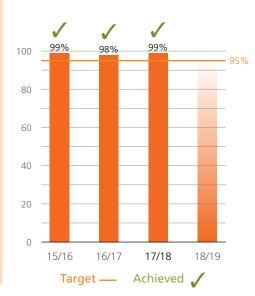
#### REPORTS ON INDIVIDUAL PERFORMANCE MEASURES

## Contribute to a fair and just society



This measure is related to the previous measure (2.2.1) and focuses on proposed settlements of minors' claims for unliquidated damages under \$5,000. The PGT must review all proposals to settle a claim by a minor for unliquidated damages and has jurisdiction to approve infant settlements of \$50,000 or less (exclusive of interest and costs) outside the court process.

These smaller settlements are reported separately because they are usually less complex than larger settlements and it is possible for them to be reviewed more quickly. In 2017–2018, the PGT reviewed and concluded 55 proposed settlements under \$5,000 in an average of 7.0 elapsed days per settlement.



The PGT is mandated under the *Public Guardian and Trustee Act* to protect incapable adults at risk for abuse, neglect and self neglect. One way it does this is to safeguard their assets so that persons seeking to take financial advantage of the adults will be unable to do so. Under section 19, the PGT orders financial institutions and others to restrict access to the assets of an individual while the PGT investigates the situation.

The speed of PGT action can be a major determinant of whether client assets are protected. Taking protective measures in a timely manner increases safety for abused, neglected and self neglecting incapable adults. In 2017-2018, the PGT took protective measures in 165 cases. In 163 (99%) of these, protective measures were taken within one working day.

#### Objective 2.2 Statutory protective and monitoring services will be delivered in an appropriate, timely and fair manner

2.2.4 Percentage of private committee accounts reviewed within six months of receipt

Objective 2.3 The PGT will contribute to public awareness, policy development and law reform initiatives to promote the interests of PGT clients

2.3.1 Contribute to public awareness and potential law reform as a member of the Canadian Centre for Elder Law's advisory committee for the Health Care Consent, Aging and Dementia: Mapping Law and Practice in BC project

#### REPORTS ON INDIVIDUAL PERFORMANCE MEASURES

## Contribute to a fair and just society



The court may order that a family member or other person may become committee of a mentally incapable adult. The PGT reviews their accounts according to a defined schedule to help ensure the committee is applying the adult's funds appropriately.

In 2017–2018, of 591 accounts submitted for review to the PGT, 465 (79%) were reviewed within six months of receipt.



Participate in project during 2017-2018 (subject to continuation of project)

> ACHIEVED: Participated in project during 2017-2018



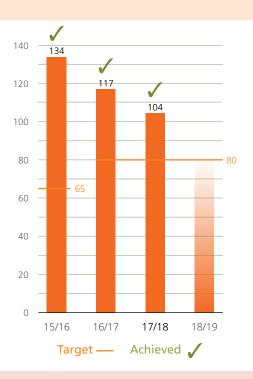
The PGT participated in contributing to public awareness and potential law reform as a member of the advisory committee for a Canadian Centre for Elder Law project called Health Care, Consent, Aging and Dementia: Mapping Law and Practice in BC. The project advisory committee met over the course of the year, provided feedback on a survey of caregivers for people with dementia, tabled memorandums and provided feedback on proposed recommendations. The project has been extended to 2018-2019.

### REPORTS ON INDIVIDUAL PERFORMANCE MEASURES

## Contribute to a fair and just society

Objective 2.3 The PGT will contribute to public awareness, policy development and law reform initiatives to promote the interests of PGT clients

2.3.2 PGT role explained by PGT representatives at stakeholder and service partner conferences, events and other public education forums



The public, service partners and stakeholders continue to request the PGT to make presentations about PGT roles and areas of responsibility. Over the last few years, the PGT has been involved with implementing new legislation and the related requirement for public education activities is great. The PGT strives to meet the demand for public education activities which must be balanced against other service requirements.

Better understanding of the PGT role promotes appropriate uptake of PGT services and is an important element in a PGT demand management strategy. In 2017–2018, the PGT made 104 public presentations.

## GOAL 3

Objective 3.1 Build relationships and understanding of roles with clients and stakeholders to support improved service

## REPORTS ON INDIVIDUAL PERFORMANCE MEASURES Achieve success through relationships

Assessment – There are no specific performance measures for this goal, however, the PGT plans to achieve its mandate through working with others including clients, their friends and families, organizations with statutory authority and a wide range of professional and organizational service providers. This includes participating in government wide and government/community initiatives as documented in this report (see pages 30-33).

## REPORTS ON INDIVIDUAL PERFORMANCE MEASURES Demonstrate accountability and transparency

Objective 4.1 Provide meaningful information to clients, stakeholders and the public

Assessment – All of the specific performance measures described under the previous goals also relate to this goal. In addition, the PGT is approaching this goal by responding to a large number of strategic and operational factors. Implementing supportive information technology, particularly further operationalizing a new trust accounting system and securing a new document management system are two major strategic approaches. The PGT has a strong accountability framework that includes an Enterprise Risk Management Framework (see pages 47-49) and independently audited public reporting on performance and operations (see pages 76-111).

## GOAL 5

# REPORTS ON INDIVIDUAL PERFORMANCE MEASURES **Engage and empower staff**

Objective 5.1 Develop motivated, skilled and accountable leaders and staff

Assessment – A new measure for this goal was introduced in the 2018-2021 Service Delivery Plan related to learning that supports client service and will be reported on in the 2018-2019 Performance Report. In the interim the PGT is approaching this goal from a number of perspectives. These include building a strong corporate training program, responding to employee engagement surveys, providing a safe working environment and applying risk mitigation strategies to help ensure the PGT is appropriately staffed.

### LINKING RESOURCES TO PERFORMANCE

#### LINKING RESOURCES, STRATEGIES AND RESULTS

#### **Background**

The PGT is responsible by law for delivering a broad range of services to clients and is self funded for a large percentage of its expenditure budget. In developing its annual budget, the PGT provides for meeting its statutory and fiduciary obligations to its clients. The PGT establishes strategic goals and determines performance measures and targets within the budgeted resources and constraints of a given year in the context of its three year service plan.

The PGT delivers client services through a combination of activities that are specific to an operational division, integrated between divisions, across divisions or are delivered in conjunction with service partners:

- Operational divisions focus on broad client groups such as children and youth, adults and estates of deceased persons. Costs are assigned directly to the divisions.
- Activities of operational divisions are supported by integrated services such as legal, investments, information systems, securing of client assets, warehousing, budgeting, facilities and executive support services. Costs for these integrated services are assigned across operational divisions using an allocation model developed to reflect approximate usage.

- Some services, such as quality assurance and risk management, are delivered in a cross divisional manner. Costs of cross divisional services are assigned directly through operational division budgets and indirectly through costs assigned through an allocation model.
- Services such as maintaining client real property are delivered in conjunction with service partners and are charged directly to clients.

See pages 74 and 75 for the Allocation of Recoveries and Expenses by Program – Budget and Actual (unaudited) for the year ended March 31, 2018.

Delivery of services and allocation of costs are reflected in Table 1: Areas of Expenditures and PGT Strategic Goals (unaudited) on pages 68 and 69, describing which PGT goals apply to which area of expenditure. The table provides a context to put PGT areas of expenditure into perspective. The distribution also reflects the integrated and cross divisional nature of PGT operations.

#### Linkages

Client services fall into one of two broad service areas:

■ Estate and trust services are fiduciary in nature with the greatest impact from the service on the management of individual client assets which is reflected in the total or high level of cost recovery.

### LINKING RESOURCES **TO PERFORMANCE**

■ Public services are regulatory in nature with the greatest impact from the service on monitoring or oversight and the limited or non existent cost recovery reflects the public nature of these services.

Table 1 (unaudited) demonstrates that most PGT goals apply broadly to most areas of expenditure and may involve both a number of programs and expenditures and a number of divisions.

#### Challenges

The challenge of segmenting expenditures is greatest at the broad goal level. It is a lesser challenge in the case of specific performance measures within each goal as these are more likely to apply to a single area of expenditure. However, the PGT considers that elaboration of budget particulars at the individual measure level is not possible as the work is too interrelated and spread throughout PGT activities.

For example, integrating a new adult client requires more than preparation of a new case plan. Assets must be secured, legal interests must be considered, real property may have to be sold, an investment plan may have to be developed and overdue taxes may have to be made current.

These complex linkages mean that although the areas of expenditure are linked with groups of strategic goals, the relationship between performance and outcomes and changes in costs may not be direct or immediate.

#### TABLE 1

## AREAS OF EXPENDITURE AND **PGT STRATEGIC GOALS (UNAUDITED)\***

### **Estate and Trust Services**

Goals 1, 3, 4 and 5 most directly affected

\*All PGT expenditures are allocated into one of two categories according to the nature of the work, i.e., estate and trust services or public services. Goals may apply in both categories. Individual performance measures within a goal may relate more specifically to one area of expenditure than another.



#### **ESTATE AND TRUST SERVICES**

Estate and trust services are the primary PGT responsibility and in 2017-2018 accounted for \$19.2 million or 68% of total costs and produced \$18.3 million or 95% of total self generated recoveries from fees.

Estate and trust services include the following:

- Child trust services
- Adult trust services
- Estate and personal trust services

#### Context

- PGT Estate and Personal Trust Services division achieved cost recovery. The rate of recovery was 122% in 2017–2018 (138% in 2016–2017).
- The PGT acts as a prudent investor in managing all client invested funds. These investment activities support objectives under Goal 1 by ensuring property and financial interests of PGT clients are well managed. At March 31, 2018, the average cost per client for salaries and benefits within the PGT investment services section was \$15.50 (\$33.10 at March 31, 2017).

#### **Public Services**

#### Goals 1, 2, 3, 4 and 5 most directly affected

#### **PUBLIC SERVICES**

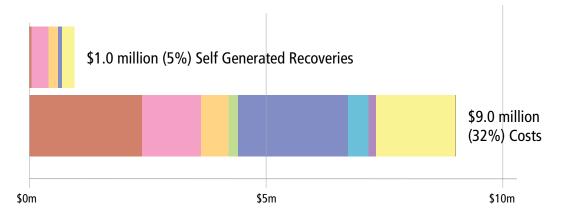
Public services accounted for \$9.0 million or 32% of total costs in 2017–2018 and produced \$1.0 million or 5% of total self generated recoveries from fees.

Public services include the following:

#### Context

Under the Health Care (Consent) and Care Facility (Admission) Act, PGT staff make substitute health care treatment decisions or appoint other suitable decision makers. This health care decision making activity supports objectives under Goal 2 by ensuring personal interests of PGT clients are protected. In 2017–2018, average unit cost was \$1,591 (\$898 in 2016–2017).

Program Areas	Costs	Self Generated Recoveries
Child and Youth Services		
Property guardian	\$2.37 million	\$0.05 million
Infant settlement and other legal reviews	\$1.25 million	\$0.37 million
Grant application reviews	\$0.58 million	\$0.19 million
Litigation guardian	\$0.20 million	\$0.00 million
Services to Adults		
Assessment and investigation	\$2.32 million	\$0.09 million
Temporary substitute decision making	\$0.43 million	\$0.00 million
Committee of person	\$0.17 million	\$0.00 million
Private committee services	\$1.67 million	\$0.26 million
Other adult legal services	\$0.01 million	\$0.00 million
TOTAL	\$9.00 million	\$0.96 million



The Wills, Estates and Succession Act requires that the PGT be notified before a court application for a grant involving interests of a child or incapable adult. These grant application reviews support objectives under Goal 3 by ensuring statutory protective and monitoring services are delivered in an appropriate, timely and fair manner. In 2017–2018, cost per review was \$937 (\$922 in 2016–2017) and the *Public Guardian* and Trustee Fees Regulation allows a fee of \$300 per notice for this review.

TABLE 2 PGT VOTED FUNDING, RECOVERIES AND EXPENSES, 2012–2013 TO 2017–2018



# **RECOVERIES AND PROGRAM** COSTS 2017-2018

## Introduction

The PGT cost allocation model was developed to show recoveries from fees and costs in a meaningful way by linking resources to the costs of providing service. Budgeted figures have been provided from the Estimates approved by the Legislative Assembly of British Columbia on November 7, 2017. Actual results are provided from the audited financial statements of the Public Guardian and Trustee Operating Account. The amounts may differ from the Public Accounts due to timing differences resulting from accruals and adjustments below the materiality threshold of the Province of British Columbia.

## **Recovery Sources and Variances**

Recoveries are comprised of fees charged in accordance with the Public Guardian and Trustee Fees Regulation and funding received from the Province of British Columbia.



# **RECOVERIES AND VARIANCES** (UNAUDITED)

## Recoveries and Variances (Unaudited) for the Year Ended March 31, 2018 (expressed in thousands of dollars)

	Budget	Actual	\$ Variance*	% Variance*	Note
External recoveries from fees					
Commissions	\$ 10,184	\$ 10,788	\$ 604	6%	
Asset management fees	5,660	6,592	932	16%	1
Estate liaison administration fees	544	570	26	5%	
Minimum administration fees	240	304	64	27%	2
Heir tracing fees	128	84	(44)	(35%)	3
Fees for investigations, monitoring and legal services	1,028	858	(170)	(17%)	4
Other	62	86	24	38%	5
Total external recoveries from fees	17,846	19,282	1,436	8%	
Voted funding from the Province of British Columbia	8,909	8,909	=	0%	
Total	\$ 26,755	\$ 28,191	\$ 1,436	5%	

<sup>\*</sup>Brackets in variance column indicate budget recoveries in excess of actual

## **Explanatory Notes on Recoveries Variances**

- 1. Increase in the market values of client assets, in particular real property and marketable securities, exceeded expectations
- 2. Although more than budgeted, the amount earned is consistent with 2016–2017.
- 3. Although less than budgeted, the amount earned is consistent with 2016–2017.
- 4. The implementation of an accrual based trust accounting system resulted in improvements in the timing of recognizing external recoveries from fees, and a decrease to certain fees in 2017–2018 due to the transition.
- 5. Consists of recognition of deferred revenue to recover costs pursuant to the claims protocol agreement related to a class action settlement.

# **EXPENSES AND VARIANCES** (UNAUDITED)

# Expenses and Variances (Unaudited) for the Year Ended March 31, 2018 (expressed in thousands of dollars)

Expenses and variances (enduanced) for the real Ended March 51/ 2010 (expressed in thousands of do													
	Budget	Actual	\$ Variance*	% Variance*	Note								
Expenses													
Salaries and benefits	\$ 21,310	\$ 21,655	\$ 345	2%									
Computer systems and support	1,197	1,840	643	54%	1								
Other operating and administrative costs	1,567	1,701	134	9%									
Professional services	723	798	75	10%	1								
Building occupancy	242	237	(5)	(2%)									
Client expenditures	578	728	150	26%	2								
Legal services	255	177	(78)	(31%)	3								
Amortization	883	1,067	184	21%	4								
Total expenses	\$ 26,755	\$ 28,203	\$ 1,448	5%									

<sup>\*</sup>Brackets in variance column indicate budget expenses in excess of actual

## **Explanatory Notes on Expense Variances**

- 1. Increased contracted support was required for the maintenance and post implementation support of the trust accounting system.
- 2. Although more than budgeted, client expenditures are consistent with the amount budgeted in 2016–2017.
- 3. Decrease due to potentially recoverable legal services provided to non trust clients, which were previously expensed as incurred, being recorded as receivables in the trust accounting system implemented in 2017–2018.
- 4. Increased amortization due to the implementation of the trust accounting system in 2017–2018.

# **Public Guardian and Trustee of British Columbia** Allocation of Recovery and Expenses by Program Area - Budget (Unaudited) Fiscal year end March 31, 2018

(Expressed in thousands of dollars)

	E	STATE AND TE	RUST SERVICE	:S	P	UBLIC SERVIC	ES		
	Adult Trust Services	Estate and Personal Trust Services	Child Trust Services	Subtotal	Adult Services	Child Services	Subtotal	Totals	
External recoveries from fees									
Commissions	\$ 5,254	\$ 3,985	\$ 941	\$ 10,180	\$ -	\$ 4	\$ 4	\$ 10,184	
Asset management fees	2,990	1,486	1,128	5,604	-	56	56	5,660	
Estate liaison administration fees	544	-	-	544	-	-	-	544	
Minimum administration fees	240	-	-	240	-	-	-	240	
Heir tracing fees	-	128	-	128	-	-	-	128	
Other	31	-	-	31	579	480	1,059	1,090	
	9,059	5,599	2,069	16,727	579	540	1,119	17,846	
Expenses									
Salaries and benefits	8,794	3,658	1,334	13,786	3,781	3,743	7,524	21,310	
Computer systems and support	475	180	132	787	208	202	410	1,197	
Other operating and administrative costs	555	115	414	1,084	247	236	483	1,567	
Amortization	408	142	59	609	147	127	274	883	
Professional services	302	123	54	479	136	108	244	723	
Client expenditures	399	136	3	538	38	2	40	578	
Building occupancy	99	42	15	156	44	42	86	242	
Legal services	12	-	-	12	22	221	243	255	
	\$ 11,044	\$ 4,396	\$ 2,011	\$ 17,451	\$ 4,623	\$ 4,681	\$ 9,304	\$ 26,755	
Net external recovery (expense)*	(1,985)	1,203	58	(724)	(4,044)	(4,141)	(8,185)	(8,909)	
Other revenue									
Voted funding from the Province of British Columbia								8,909	
Balance								-	

<sup>\*</sup>Does not include deduction for centralized overhead costs paid and expensed by other government entities for PGT operating costs including certain financial and administrative services, post employment benefits, and office and warehouse facilities.

# **Public Guardian and Trustee of British Columbia Allocation of Recoveries and Expenses by Program Area - Actual (Unaudited)** Fiscal year end March 31, 2018

(Expressed in thousands of dollars)

	Е	STATE AND TE	RUST SERVICE	S	P	JBLIC SERVICI	ΞS	
	Adult Trust Services	Estate and Personal Trust Services	Child Trust Services	Subtotal	Adult Services	Child Services	Subtotal	Totals
External recoveries from fees								
Commissions	\$ 5,575	\$ 4,139	\$ 1,069	\$ 10,783	\$ -	\$ 5	\$ 5	\$ 10,788
Asset management fees	3,870	1,521	1,152	6,543	-	49	49	6,592
Estate liaison administration fees	570	-	-	570	-	-	-	570
Minimum administration fees	304	-	-	304	-	-	-	304
Heir tracing fees	-	84	-	84	-	-	-	84
Other	43	-	-	43	345	556	901	944
Total external recoveries from fees	10,362	5,744	2,221	18,327	345	610	955	19,282
Expenses								
Salaries and benefits	9,500	3,773	1,303	14,576	3,668	3,411	7,079	21,655
Computer systems and support	674	260	252	1,186	321	333	654	1,840
Other operating and administrative costs	772	163	435	1,370	174	157	331	1,701
Amortization	493	172	71	736	178	153	331	1,067
Professional services	319	139	63	521	157	120	277	798
Client expenditures	487	159	10	656	42	30	72	728
Building occupancy	97	41	14	152	43	42	85	237
Legal services	8	-	-	8	15	154	169	177
Total operating expenses	\$ 12,350	\$ 4,707	\$ 2,148	\$ 19,205	\$ 4,598	\$ 4,400	\$ 8,998	\$ 28,203
Net external recovery (expense)*	(1,988)	1,037	73	(878)	(4,253)	(3,790)	(8,043)	(8,921)
Other revenue								
Voted funding from the Province of British Columbia								8,909
Balance								(12)

<sup>\*</sup>Does not include deduction for centralized overhead costs paid and expensed by other government entities for PGT operating costs including certain financial and administrative services, post employment benefits, and office and warehouse facilities.



# **OPERATING ACCOUNT**

Financial Statements of the Operating Account of the

# **PUBLIC GUARDIAN AND TRUSTEE OF BRITISH COLUMBIA**

Year ended March 31, 2018

## MANAGEMENT'S STATEMENT OF RESPONSIBILITIES FOR THE OPERATING ACCOUNT FINANCIAL STATEMENTS OF THE PUBLIC GUARDIAN AND TRUSTEE OF BRITISH COLUMBIA

Management is responsible for preparing the accompanying financial statements and is responsible for their integrity and objectivity. The financial statements are prepared in conformity with Canadian public sector accounting standards and include amounts based on informed judgments and estimates of the expected effects of current events and transactions.

Management is also responsible for maintaining systems of internal control that provide reasonable assurance that financial information is reliable, that all financial transactions are properly authorized, that assets are safeguarded, and that the Public Guardian and Trustee of British Columbia adheres to legislation and regulatory requirements. These systems include the communication of policies and the Public Guardian and Trustee of British Columbia's code of ethics and business conduct throughout the organization. Management continually monitors the systems of internal controls for compliance.

KPMG LLP has been appointed by the Public Guardian and Trustee of British Columbia as independent auditors to examine and report on the financial statements and their report follows.

Catherine M. Romanko Public Guardian and Trustee

AND TRUSTEE OF BRITISH COLUMBIA

July 30, 2018



KPMG LLP PO Box 10426 777 Dunsmuir Street Vancouver BC V7Y 1K3 Telephone (604) 691-3000 Fax (604) 691-3031

### INDEPENDENT AUDITORS' REPORT

To the Public Guardian and Trustee of British Columbia

We have audited the accompanying financial statements of the Operating Account of the Public Guardian and Trustee of British Columbia, which comprise the statement of financial position as at March 31, 2018, the statements of operations and accumulated surplus, changes in net financial assets, and cash flows for the year then ended, and notes, comprising a summary of significant accounting policies and other explanatory information.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform an audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on our judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, we consider internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of an entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

KPMG LLP is a Canadian limited liability partnership and a member firm of the KPMG network of independent member firms affiliated with KPMG International Cooperative ("KPMG International"), a Swiss entity. KPMG Canada provides services to KPMG LLP.



## Opinion

In our opinion, the financial statements present fairly, in all material respects, the financial position of the Public Guardian and Trustee of British Columbia as at March 31, 2018, and the results of its operations and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

**Chartered Professional Accountants** 

Vancouver, Canada July 30, 2018

KPMG LLP

**Operating Account** 

Statement of Financial Position (Expressed in thousands of dollars)

March 31, 2018, with comparative information for 2017

	Notes	2018	2017
Financial assets			
Cash and cash equivalents Due from Estates and Trusts Administered Other financial assets	3, 4(a) 5	\$ 20,221 3,229 183	\$ 24,555 1,891 138
		23,633	26,584
Liabilities			
Accounts payable and accrued liabilities Deferred revenue		1,244 329	1,211 125
		1,573	1,336
Net financial assets		22,060	25,248
Non-financial assets			
Tangible capital assets	6	4,788	1,612
Accumulated surplus	3	\$ 26,848	\$ 26,860
Contingent liabilities	7		

The accompanying notes are an integral part of these financial statements.

Catherine M. Romanko Public Guardian and Trustee

**Operating Account** 

Statement of Operations and Accumulated Surplus (Expressed in thousands of dollars)

Year ended March 31, 2018, with comparative information for 2017

	Notes	201	8 Budget	2018	2017
			(Note 8)		
External recoveries from fees Funding from the Province of British Columbia	4(b)	\$	17,846 8,909	\$ 19,282 8,909	\$ 17,980 8,761
			26,755	28,191	26,741
Expenses:	4(c)				
Salaries and benefits Computer systems and support	9		21,310 1,197	21,655 1,840	21,224 2,276
Other operating and administrative costs  Amortization			1,567 883	1,701 1,067	1,525 347
Professional services Client expenditures Building occupancy	4(d)		723 578 242	798 728 237	444 448 202
Legal services	4(u)		255	177	275
-			26,755	28,203	26,741
Annual surplus (deficit)			-	(12)	-
Accumulated surplus, beginning of year			26,860	26,860	26,860
Accumulated surplus, end of year		\$	26,860	\$ 26,848	\$ 26,860

**Operating Account** 

Statement of Changes in Net Financial Assets (Expressed in thousands of dollars)

Year ended March 31, 2018, with comparative information for 2017

	2018 Budge	et 201	8 2017
	(Note 8	3)	
Annual surplus (deficit) Acquisition of tangible capital assets Amortization of tangible capital assets	\$ (36 88	3) (4,24	
Increase (decrease) in net financial assets	52	0 (3,18	8) (735)
Net financial assets, beginning of the year	25,24	8 25,24	8 25,983
Net financial assets, end of the year	\$ 25,76	8 \$ 22,06	0 \$ 25,248

**Operating Account** 

Statement of Cash Flows (Expressed in thousands of dollars)

Year ended March 31, 2018, with comparative information for 2017

	Notes		2018		2017
Cash and cash equivalents provided by (used in):					
Operating activities:					
Annual surplus (deficit)		\$	(12)	\$	-
Non-cash item:					
Amortization of tangible capital assets			1,067		347
Change in due from Estates and Trust Administered			(1,338)		(173)
Change in other financial assets			(45)		(123)
Change in accounts payable and accrued liabilities			33		(449)
Change in deferred revenue			204		(82)
			(91)		(480)
Capital activities:					
Acquisition of tangible capital assets			(4,243)		(1,082)
Decrease in cash and cash equivalents			(4,334)		(1,562)
Cash and cash equivalents, beginning of year			24,555		26,117
Cash and cash equivalents, end of year		\$	20,221	\$	24,555
Cash and cash equivalents are made up of:					
Due from the Province of British Columbia		\$	18,679	\$	23,328
Cash held directly		*	1,542	*	1,227
		\$	20,221	\$	24,555

**Operating Account** 

Notes to Financial Statements (Expressed in thousands of dollars)

Year ended March 31, 2018

### 1. Reporting entity:

The Public Guardian and Trustee of British Columbia (the "PGT") Operating Account ("Operating Account") operates under the authority of the Public Guardian and Trustee Act (the "Act"). The Operating Account is not liable for taxation, except insofar as the government is liable. The Operating Account was established as a Special Account in the general fund of the consolidated revenue fund of the Province of British Columbia.

The Operating Account reports the revenues earned from the services provided to clients of the PGT and the operating and capital expenditures relating to the provision of these services. Clients are adults who are not capable of managing their own affairs, deceased persons' estates which have no other person willing and able to act for them, estates of missing persons, and children in receipt of settlement funds, insurance policy proceeds or money from estates.

Separate financial information has been prepared as at March 31, 2018 for client trust accounts, which include \$980 million (2017 - \$934 million) of net assets held in trust.

### 2. Significant accounting policies:

(a) Basis of accounting:

Management has prepared these financial statements in accordance with Canadian public sector accounting standards as recommended by the Public Sector Accounting Board of CPA Canada. These financial statements were authorized for issue by the Public Guardian and Trustee on July 30, 2018.

(b) Due from Estates and Trusts Administered and allowance for doubtful accounts:

Due from the Estates and Trusts Administered includes amounts owing from Estates and Trusts administered by the PGT for fees, cost recoveries and short term loans. The PGT maintains an allowance for doubtful accounts that reflects management's best estimate of uncollectible amounts owing. Amounts deemed uncollectible are charged to client expenditures in the statement of operations in the period in which they are deemed uncollectible. These amounts are collectible on demand and are not interest bearing.

**Operating Account** 

Notes to Financial Statements (Expressed in thousands of dollars)

Year ended March 31, 2018

### 2. Significant accounting policies (continued):

(c) Tangible capital assets:

Tangible capital assets are recorded at cost and are amortized on a straight-line basis over their estimated useful lives. Computer hardware and software purchases less than ten thousand dollars are amortized over three years. All remaining assets are amortized over five years.

(d) Revenue recognition:

External recoveries from fees consists of fees paid by clients in accordance with the *Public Guardian and Trustee Fees Regulation* as provided for under the Act. Fees are recognized in the period in which the service is provided or at the point in time directed by regulation, court order, cotrustees or beneficiaries. Funding from the Province of British Columbia is recognized as revenue when authorized and eligibility criteria, if any, have been met, unless the funding contains stipulations on how it is to be expended by the PGT, in which case the funding is recorded as deferred revenue. Once the stipulations have been met, the funding is subsequently recognized as revenue.

(e) Employee benefit plans:

All eligible employees participate in a multi-employer defined benefit pension plan. All contributions to this plan are expensed as incurred.

(f) Client expenditures:

Client expenditures represent amounts paid for clients' property management, provision for doubtful accounts on amounts owing from clients for fees and cost recoveries, and other miscellaneous expenditures made on behalf of clients. Legal expenditures paid on behalf of clients are reported under legal services.

(g) Use of estimates:

The preparation of financial statements requires management to make estimates and assumptions in determining reported amounts. The only significant areas requiring the use of management estimates are the estimation of the collectability of accounts receivable and the useful life of tangible capital assets. Actual results could differ from these estimates.

**Operating Account** 

Notes to Financial Statements (Expressed in thousands of dollars)

Year ended March 31, 2018

### 2. Significant accounting policies (continued):

(h) Segmented information and expense presentation:

A segment is defined as a distinguishable activity or group of activities of a government for which it is appropriate to separately report financial information. As the Operating Account's sole activity is the managing of services provided to clients of the PGT, additional segmented disclosure is not required and expenses are presented by category on the statement of operations and accumulated surplus.

### 3. Cash accounts and accumulated surplus:

Spending from revenue in excess of the budget approved by the Province of British Columbia is permitted to the extent it does not reduce the Accumulated Surplus carried forward from the previous year. Spending from the Accumulated Surplus requires Treasury Board approval.

#### 4. Related party transactions:

The PGT is a corporation sole. All transactions with related parties, including the Province of British Columbia ministries, agencies and Crown corporations occurred in the normal course of operations and are valued at the exchange amount, which reflects fair value unless otherwise disclosed in these notes.

- (a) The PGT uses the Province of British Columbia's financial and banking systems to process and record most of its transactions. Transactions related to PGT fees and other amounts collected from clients are processed and recorded first in the PGT's own financial and banking system, and subsequently recorded on a monthly aggregate basis in the Province of British Columbia's systems.
- (b) The Office of the Chief Information Officer transferred \$3,885 (2017 \$718) of capitalized computer hardware and software development costs to the Operating Account for the replacement of the PGT's trust accounting system.
- (c) A transfer of \$8,909 (2017 \$8,761) from a sub-vote of the Ministry of Attorney General has been provided for services to incapable adults, children and youth and for other expenditures of the PGT.
- (d) Certain financial and administrative services, post-employment benefits, and office and warehouse facilities are provided centrally by various ministries and agencies of the government of the Province of British Columbia. The costs of these services are not charged to the Operating Account and are, therefore, not included in the statement of operations.

**Operating Account** 

Notes to Financial Statements (Expressed in thousands of dollars)

Year ended March 31, 2018

## 4. Related party transactions (continued):

(d) Office and warehouse facilities are provided by Shared Services British Columbia ("SSBC") within the Ministry of Citizens' Services. The cost of buildings occupied by the PGT, including charges from SSBC, and the net building occupancy expense of the PGT is as follows:

		2018	2017
Building costs incurred by SSBC for facilities occupied by the PGT Portion not charged to the PGT	*	2,788 2,572)	\$ 2,857 (2,657)
Building costs paid by the PGT to SSBC Building costs paid by the PGT to unrelated parties		216 21	200 2
Building occupancy expense, as reported on the statement of operations	\$	237	\$ 202

#### 5. Due from Estates and Trusts Administered:

	2018	2017
Gross amount due from Estates and Trusts Administered Allowance for doubtful accounts	\$ 5,191 (1,962)	\$ 3,142 (1,251)
Net amount due from Estates and Trusts Administered	\$ 3,229	\$ 1,891

**Operating Account** 

Notes to Financial Statements (Expressed in thousands of dollars)

Year ended March 31, 2018

## 6. Tangible capital assets:

							20	18							
	Cost Additions beginning for the of year year		eginning for the		osals or the year	Cost end of year	amo	mulated rtization eginning of year	Dien	osals	ortization expense	mulated rtization end of year	be	et book value ginning of year	et book value end of year
		or year		ycai	your	ycai		or your	Бібр	703413	СХРСПОС	ycui		or year	 or year
Operating equipment	\$	21	\$	-	\$ -	\$ 21	\$	(19)	\$	-	\$ (1)	\$ (20)	\$	2	\$ 1
Furniture and equipment		500		5	-	505		(436)		-	(28)	(464)		64	41
Personal computer software Computer hardware -		111		-	-	111		(107)		-	(3)	(110)		4	1
less than \$10.000		438		-	-	438		(415)		-	(12)	(427)		23	11
Server computer software Computer hardware -		3,940		4,238	-	8,178		(2,714)		-	(944)	(3,658)		1,226	4,520
greater than \$10,000		428		-	-	428		(135)		-	(79)	(214)		293	214
Tenant improvement		704		-	-	704		(704)		-	-	(704)			-
Total	\$	6,142	\$	4,243	\$ -	\$ 10,385	\$	(4,530)	\$	-	\$ (1,067)	\$ (5,597)	\$	1,612	\$ 4,788

					20	17							
	Cost ginning of year	ditions for the year	posals for the year	Cost end of year	amo	mulated rtization eginning of year	Dispo	osals	rtization expense	nulated tization end of year	beg	et book value ginning of year	et book value end of year
Operating equipment Furniture and equipment Personal computer software Computer hardware -	\$ 21 488 111	\$ 10 2 -	\$ - - -	\$ 31 490 111	\$	(18) (396) (103)	\$	- - -	\$ (1) (40) (4)	\$ (19) (436) (107)	\$	3 92 8	\$ 12 54 4
less than \$10,000 Server computer software Computer hardware -	438 3,236	704	-	438 3,940		(400) (2,500)		-	(15) (214)	(415) (2,714)		38 736	23 1,226
greater than \$10,000 Tenant improvement	62 704	366	-	428 704		(62) (704)		-	(73)	(135) (704)		-	293
Total	\$ 5,060	\$ 1,082	\$ -	\$ 6,142	\$	(4,183)	\$	-	\$ (347)	\$ (4,530)	\$	877	\$ 1,612

Cost includes fully amortized assets that are still in use of \$4,037 (2017 - \$2,816).

**Operating Account** 

Notes to Financial Statements (Expressed in thousands of dollars)

Year ended March 31, 2018

### 7. Contingent liabilities:

From time to time, the Public Guardian and Trustee is a defendant in legal actions in carrying out its duties. Under Section 21 of the Act, monies required to discharge any liability or claim against the PGT must be paid out of the consolidated revenue fund of the Province of British Columbia.

#### 8. Budget figures:

Budget figures have been provided for comparative purposes from the estimates approved by the Legislative Assembly of British Columbia on November 7, 2017.

### 9. Employee benefit plans:

The PGT and all eligible employees contribute to the Public Service Pension Plan in accordance with the *Public Sector Pension Plans Act*. The British Columbia Pension Corporation administers the plan, including payments of pension benefits to eligible employees. A board of trustees, representing plan members and employers, is responsible for overseeing the management of the Plan, including investment of assets and administration of benefits.

The Public Service Pension Plan is a multi-employer, defined benefit plan. Under joint trusteeship, the risks and rewards associated with the Plan's unfunded liability or surplus are shared between the employers and the plan members and will be reflected in their future contributions. Every three years an actuarial valuation is performed to assess the financial position of the plan and the adequacy of the funding. The last actuarial valuation was as at March 31, 2017, and showed that the Plan was at 108% funded. The next valuation date is to be completed no later than March 31, 2020.

During the year ended March 31, 2018, the PGT contributed \$1,578 (2017 - \$1,505) to the plan. These contributions are included in salaries and benefits expense. No pension liability for this plan is included in the financial statements.

#### 10. Fair value:

The fair value of the Operating Account's financial instruments, which include cash and cash equivalents, due from Estates and Trusts Administered, other financial assets, and accounts payable and accrued liabilities are not materially different from their carrying value due to their short-term nature.

# **ESTATES AND TRUSTS ADMINISTERED**

Financial Information of the Estates and Trusts Administered by the

# **PUBLIC GUARDIAN AND TRUSTEE OF BRITISH COLUMBIA**

Year ended March 31, 2018

700 - 808 West Hastings Street, Vancouver, BC V6C 3L3 • Phone: (604) 660-4444 • Fax: (604) 660-0374 www.trustee.bc.ca

## MANAGEMENT'S STATEMENT OF RESPONSIBILITIES FOR THE FINANCIAL INFORMATION OF ESTATES AND TRUSTS ADMINISTERED BY THE PUBLIC GUARDIAN AND TRUSTEE OF BRITISH COLUMBIA

Management is responsible for preparing the accompanying financial information and is responsible for its integrity and objectivity. The financial information is prepared in conformity with International Financial Reporting Standards and includes amounts based on informed judgments and estimates of the expected effects of current events and transactions.

Management is also responsible for maintaining systems of internal control that provide reasonable assurance that financial information is reliable, that all financial transactions are properly authorized, that assets are safeguarded, and that the Public Guardian and Trustee of British Columbia adheres to legislation and regulatory requirements. These systems include the communication of policies and the Public Guardian and Trustee of British Columbia's code of ethics and business conduct throughout the organization. Management continually monitors the systems of internal controls for compliance.

KPMG LLP has been appointed by the Public Guardian and Trustee of British Columbia as independent auditors to examine and report on the financial information and their report follows.

Catherine M. Romanko Public Guardian and Trustee

July 30, 2018



KPMG LLP PO Box 10426 777 Dunsmuir Street Vancouver BC V7Y 1K3 Telephone (604) 691-3000 Fax (604) 691-3031

## INDEPENDENT AUDITORS' REPORT

To the Public Guardian and Trustee of British Columbia

We have audited the accompanying financial information of the Estates and Trusts Administered by the Public Guardian and Trustee of British Columbia, which comprise the statement of net assets as at March 31, 2018 and the statements of income and expenses, changes in net assets and cash flows for the year then ended, and notes, comprising a summary of significant accounting policies and other explanatory information.

Management's Responsibility for the Financial Information

Management is responsible for the preparation and fair presentation of this financial information in accordance with International Financial Reporting Standards, and for such internal control as management determines is necessary to enable the preparation of financial information that is free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on this financial information based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial information is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial information. The procedures selected depend on our judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, we consider internal control relevant to an entity's preparation and fair presentation of the financial information in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of an entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial information.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

KPMG LLP is a Canadian limited liability partnership and a member firm of the KPMG network of independent member firms affiliated with KPMG International Cooperative ("KPMG International"), a Swiss entity. KPMG Canada provides services to KPMG LLP.



## Opinion

In our opinion, the financial information presents fairly, in all material respects, the net assets of the Estates and Trusts Administered by the Public Guardian and Trustee of British Columbia as at March 31, 2018 and their income and expenses, changes in net assets and cash flows for the year then ended in accordance with International Financial Reporting Standards.

**Chartered Professional Accountants** 

Vancouver, Canada July 30, 2018

KPMG LLP

Statement of Net Assets of Estates and Trusts Administered (Expressed in thousands of dollars)

March 31, 2018, with comparative information for 2017

	Notes	2018	2017
Assets			
Premium Money Market Fund	5	\$ 441,613	\$ 431,935
Balanced Income Fund	6	39,993	39,917
Balanced Growth Fund	7	127,907	113,756
Other investments and securities	8	173,446	153,862
Other financial assets	9	20,039	14,071
Real property	10	214,395	212,628
Other assets		 5,805	7,989
		1,023,198	974,158
Liabilities			
Accounts payable and accrued liabilities		6,356	5,155
Payable to the Public Guardian and Trustee Operating Account	11	5,191	3,142
Mortgages and loans payable		31,379	32,240
		42,926	40,537
Net Assets of Estates and Trusts Administered		\$ 980,272	\$ 933,621

The accompanying notes are an integral part of this financial information.

Catherine M. Romanko Public Guardian and Trustee

Statement of Income and Expenses of Estates and Trusts Administered (Expressed in thousands of dollars)

Year ended March 31, 2018, with comparative information for 2017

	Notes	Premium Money Market Fund	Balanced Income Fund	Balanced Growth Fund	Other investments and securities	Real property	Movement in other assets less liabilities	2018	2017
Income:									
Pensions, benefits and settlements		\$ 102,580	\$ -	\$ -	\$ -	\$ -	\$ - \$	102,580	\$ 78,825
Interest and dividends		5,641	819	2,515	2,540	-	-	11,515	10,458
		108,221	819	2,515	2,540	-	-	114,095	89,283
Expenses:									
Client care maintenance	12(a)	68,079	-	-	-	-	985	69,064	56,501
Public Guardian and Trustee Fees	12(b)	16,982	375	1,180	-	-	1,686	20,223	17,653
Professional services	12(c)	7,517	47	120	205	-	130	8,019	7,450
Estate settlement	12(d)	4,747	-	-	-	-	33	4,780	1,865
Income taxes paid from Estates and									
Trusts Administered		7,332	-	-	31	-	86	7,449	3,105
		104,657	422	1,300	236	-	2,920	109,535	86,574
Net income before realized and									
unrealized gains/losses		3,564	397	1,215	2,304	_	(2,920)	4,560	2,709
diffedilized gairlo/1003co		0,004	001	1,210	2,004		(2,320)	4,000	2,700
Realized and unrealized gains/losses:									
Net realized gains (losses) on assets sold or	released	-	1,001	3,902	(21,171)	12,512	-	(3,756)	15,919
Change in unrealized gains/losses		(2,782)	(332)	(335)	31,892	1,751	-	30,194	42,699
		(2,782)	669	3,567	10,721	14,263	-	26,438	58,618
Net income, representing total									
comprehensive income (loss) - 2018		\$ 782	\$ 1,066	\$ 4,782	\$ 13,025	\$ 14,263	\$ (2,920) \$	30,998	
Net income (loss), representing total									
comprehensive income (loss) - 2017		\$ (1,892)	\$ 2,672	\$ 11,313	\$ 13,739	\$ 35,495			\$ 61,327

The accompanying notes are an integral part of this financial information.

Statement of Changes in Net Assets of Estates and Trusts Administered (Expressed in thousands of dollars)

Year ended March 31, 2018, with comparative information for 2017

	Premium Money Market	Balanced Income	Balanced Growth	Other investments and	Other financial	Real	Other assets less	
Notes	Fund	Fund	Fund	securities	assets	property	liabilities	Total
Balance at March 31, 2016	\$ 449,298	\$ 37,249	\$ 103,028	\$ 149,424	\$ 10,458	\$ 139,713	\$ (26,173)	\$ 862,997
Net income (loss) representing comprehensive income (loss) for the year	(1,892)	2,672	11,313	13,739	-	35,495	-	61,327
Other changes in net assets of Estates and Trusts Administered:								
Assets acquired	-	-	-	34,677	39,727	101,217	-	175,621
Assets purchased	(29,858)	7,606	14,983	6,173	-	636	-	(460)
Assets sold or collected	137,582	(7,611)	(15,567)	(35,234)	(34,055)	(48,425)	-	(3,310)
Assets released to clients, beneficiaries and heirs		-	-	(14,916)	(2,059)	(16,009)	-	(32,984)
Cash distributions to clients, beneficiaries and heirs	(119,272)	-	-	-	-	-	-	(119,272)
Unclaimed assets transferred to the British Columbia	/ ··							/= ··
Unclaimed Property Society 13	(3,924)	-	-	-	-	-	(0.075)	(3,924)
Movement in other assets less liabilities	-	-	-	-	-	-	(6,375)	(6,375)
Total changes in net assets of Estates and Trusts Administered	(17,363)	2,668	10,728	4,439	3,613	72,915	(6,375)	70,625
Balance at March 31, 2017	431,935	39,917	113,756	153,862	14,071	212,628	(32,548)	933,621
Net income (loss) representing comprehensive income (loss) for the year	782	1,066	4,782	13,025	30	14,263	(2,950)	30,998
Other changes in net assets of Estates and Trusts Administered:								
Assets acquired	_	_	_	40,167	32,573	71,095	_	143,835
Assets purchased	(31,336)	3.733	21,455	5,287	-	563	_	(298)
Assets sold or collected	138,685	(4,723)	(12,086)	(22,907)	(25,601)	(64,593)	_	8.775
Assets released to clients, beneficiaries and heirs	-	( ',' = - )	(,,	(15,988)	(1,034)	(19,561)	-	(36,583)
Cash distributions to clients, beneficiaries and heirs	(96,957)	_	-		-	-	-	(96,957)
Unclaimed assets transferred to the British Columbia	(,,							(,,
Unclaimed Property Society 13	(1,496)	-	-	-	-	-	-	(1,496)
Movement in other assets less liabilities		-	-	-	-	-	(1,623)	(1,623)
Total changes in net assets of Estates and Trusts Administered	9,678	76	14,151	19,584	5,968	1,767	(4,573)	46,651
Balance at March 31, 2018	\$ 441,613	\$ 39,993	\$ 127,907	\$ 173,446	\$ 20,039	\$ 214,395	\$ (37,121)	\$ 980,272

The accompanying notes are an integral part of this financial information.

Statement of Cash Flows of Estates and Trusts Administered (Expressed in thousands of dollars)

Year ended March 31, 2018, with comparative information for 2017

	2018	2017
Cash provided by (used in):		
Operating activities:		
Income:		
Pensions, benefits and settlements	\$ 102,580	\$ 78,825
Interest and dividends	5,641	5,181
Expenses:		
Client care and maintenance	(68,079)	(56,501)
Fees paid to the Public Guardian and Trustee Operating Account	(16,982)	(16,333)
Professional services	(7,517)	(6,980)
Estate Settlement Expenses	(4,747)	(1,865)
Income taxes paid from Estates and Trusts Administered	(7,332)	(3,078)
	3,564	(751)
Investing activities:		
Contributions to Balanced Income Fund	(3,733)	(7,606)
Withdrawals from Balanced Income Fund	4,723	7,611
Contributions to Balanced Growth Fund	(21,455)	(14,983)
Withdrawals from Balanced Growth Fund	12,086	15,567
Contributions to other investments and securities	(5,287)	(6,173)
Withdrawals from other investments and securities	4,263	8,350
Purchases of real property	(563)	(636)
Purchases of other assets	(299)	(460)
Net proceeds from sale of assets	92,013	71,511
	81,748	73,181
Financing activities:		
Proceeds from collection of assets	25,601	34,055
Distributions to clients, beneficiaries and heirs	(96,957)	(119,272)
Transfers of unclaimed assets	(1,496)	(3,925)
	(72,852)	(89,142)
Increase (decrease) in cash and cash equivalents	12,460	(16,712)
Decrease in unrealized loss on Premium Money Market Fund	(2,782)	(651)
Premium Money Market Fund, representing cash and cash equivalents, beginning of year	431,935	449,298
Premium Money Market Fund, representing cash and cash equivalents, end of year	\$ 441,613	\$ 431,935

Notes to Financial Information of Estates and Trusts Administered (Tabular amounts, except percentages, expressed in thousands of dollars)

Year ended March 31, 2018

#### 1. Reporting entity:

The Public Guardian and Trustee of British Columbia (the "PGT") operates under the *Public Guardian and Trustee Act* (the "Act") and other provincial statutes to uphold the legal rights and safeguard the financial interests of adults who are not capable of managing their own affairs, deceased persons' estates which have no other person willing and able to act for them, estates of missing persons and children in receipt of settlement funds, insurance policy proceeds or money from estates.

The PGT's principal office is located at 700 - 808 West Hastings Street, Vancouver, British Columbia V6C 3L3.

This set of financial information reflects the net assets held in trust and activity for the estates and trusts administered by the PGT. Separate financial statements have been prepared for the PGT Operating Account, which report the revenues, expenses and capital expenditures of the PGT.

### 2. Basis of preparation:

(a) Statement of compliance:

This financial information has been prepared in accordance with the principles of International Financial Reporting Standards ("IFRS").

This financial information meets the requirements of Section 25 of the Act.

These financial statements have been authorized for issue by the Public Guardian and Trustee on July 30, 2018.

(b) Basis of measurement:

The financial information has been prepared on the historical cost basis except for the Premium Money Market Fund, Balanced Income Fund, Balanced Growth Fund, other investments and securities and real property, which are carried at fair value.

(c) Functional and presentational currency:

The financial information is presented in Canadian dollars, which is the functional currency for the PGT.

(d) Use of estimates and judgments:

The preparation of this financial information in conformity with IFRS requires management to make judgments, estimates and assumptions that affect the application of accounting policies and the reporting amounts of assets, liabilities, income and expenses. Actual values ultimately realized may differ from these estimates and are recognized in the period in which the estimates are revised and in any future periods affected.

Notes to Financial Information of Estates and Trusts Administered (Tabular amounts, except percentages, expressed in thousands of dollars)

Year ended March 31, 2018

#### 3. Summary of significant accounting policies:

The accounting policies set out below have been applied consistently to all periods presented in this financial information.

(a) Recognition and measurement of assets and liabilities:

On initial recognition, assets and liabilities are recorded at fair value on the effective date the PGT commences administration of the asset or liability, which is the date of death for estate administration, the date of PGT appointment for trust administration or the date that the estate or trust assumed beneficial ownership for assets and liabilities acquired after PGT appointment.

The Premium Money Market Fund ("PMMF"), Balanced Income Fund ("BIF"), Balanced Growth Fund ("BGF") and other investments and securities are carried at fair value as determined from valuation data provided by investment service providers.

Amounts receivable included in other financial assets are carried at amortized cost.

Other assets include jewelry, collectibles, intangibles, vehicles and effects and are carried at cost, which represents the estimated fair value of the asset on the effective date that the PGT commenced administration of the asset.

All financial liabilities are carried at amortized cost.

### (b) Cash and cash equivalents:

Cash and cash equivalents is comprised of PMMF, which is used for day-to-day receipts and disbursements for all clients. Investments held by the PMMF are highly liquid and may be easily drawn upon by the PGT in administering the estates and trusts. Cash held in individual external client bank accounts, included in other financial assets (note 9), is not classified as cash and cash equivalents.

#### (c) Measurement of real property:

IFRS requires that, in the absence of an IFRS that can be specifically applied to a situation, management should use judgment in developing and applying an accounting policy to provide relevant, reliable and prudent information. In these instances, it is suggested that IFRS requirements in dealing with similar issues are applied, as well as measurement concepts included within the IFRS Framework.

Real property included within the statement of net assets primarily represents the value of residential properties, currently occupied by the clients of the PGT. This property does not meet the definition of property, plant and equipment, nor investment property, although the acceptable measurement bases for such assets include both cost and fair value.

Notes to Financial Information of Estates and Trusts Administered (Tabular amounts, except percentages, expressed in thousands of dollars)

Year ended March 31, 2018

#### 3. Summary of significant accounting policies (continued):

(c) Measurement of real property (continued):

Accordingly, real property is carried at fair value in the statement of net assets as determined by professional appraisals or, where an appraisal is not available or is not current, as determined from the most recent British Columbia Assessment Authority property assessment or other relevant valuation data.

#### (d) Revenue recognition:

Income from pensions, benefits and settlements, as well as interest and dividends is recognized on an accrual basis.

Gains and losses on assets represent the appreciation or depreciation in the value of assets administered by the PGT from the value assigned on the date of appointment of the client (if acquired on appointment) or date of purchase (if purchased for clients after appointment). Such gains and losses become realized on the date the assets are sold or released to clients, beneficiaries and heirs. Both realized gains/losses and changes in unrealized gains/losses are reported in the statement of income and expenses.

#### 4. Financial risk management:

As a fiduciary, the PGT is responsible for managing the assets owned by each estate and trust under its authority. The PGT must exercise the care, skill, diligence and judgment of a prudent investor for its clients.

Under Section 12 of the Act, the PGT is permitted to create common funds within the trust fund account. The PGT has established three common funds called the PMMF, the BIF and the BGF. The PMMF holds short and medium term fixed income investments and is used for day to day receipts and disbursements of all clients. The BIF and the BGF hold investments which are appropriate for clients with longer term investment horizons.

Under Section 13(1) of the Act, the PGT is permitted to make separate investments for clients if the money is subject to an express trust or direction for investment or it is, for any other reason, in the best interests of the client to do so. Other investments and securities include separate investment portfolios and registered plans which are established or maintained for clients according to their investment profile.

The three common funds are managed by British Columbia Investment Management Corporation ("BCI"). Other investments are managed by private investment management firms.

Notes to Financial Information of Estates and Trusts Administered (Tabular amounts, except percentages, expressed in thousands of dollars)

Year ended March 31, 2018

### 4. Financial risk management (continued):

The PGT maintains a risk management practice that includes quarterly monitoring of the returns and investment strategy of the three common funds and annual monitoring for other client investment portfolios. PGT corporate investment policies assign the investment asset mix strategies for client trusts based on the PGT's assessment of appropriate investment strategy for the client.

Four investment portfolio asset mix models are used and client investment portfolios are allocated amongst the three common funds as follows:

Asset Mix	Fixed Income	Equity	Investment portfolio allocation
Model A	40%	60%	Balanced Growth Fund
Model B	60%	40%	Balanced Income Fund
Model C	80%	20%	Blend of Balanced Income Fund
			and Premium Money Market Fund
Model D	100%	nil	Premium Money Market Fund

Assets in "other investments and securities" represent individual client accounts and each is managed in accordance with the above target asset mix policies.

PGT client investments are exposed to a variety of financial risks: credit risk, liquidity risk, and market risk (comprised of interest rate risk, currency risk and other price risk). The fair value of investments can fluctuate on a daily basis as a result of these risk exposures.

#### Credit risk:

Credit risk is the risk that a counterparty to a financial instrument will fail to discharge an obligation or commitment it has entered into, resulting in a financial loss. The investment policy established by the PGT limits credit risk by limiting the maximum exposure to one single issuer and by investing only in debt securities from governments and corporations with a minimum rating of at least "BBB" or "R-1" as defined by Moody's, Standard & Poor's or Dominion Bond Rating Service. The funds' compliance with policy asset mix and investment guidelines is reviewed quarterly by management and the PGT Investment Advisory Committee.

Notes to Financial Information of Estates and Trusts Administered (Tabular amounts, except percentages, expressed in thousands of dollars)

Year ended March 31, 2018

### 4. Financial risk management (continued):

#### Liquidity risk:

Liquidity risk is the risk that a client account is unable to meet its financial obligations as they come due. PGT minimizes this risk by ensuring that client accounts hold sufficient cash funds to meet current liabilities and expenses and considers liquidity risk at March 31, 2018 and March 31, 2017 to be insignificant.

#### Interest rate risk:

Interest rate risk is the risk that the fair value or cash flows of interest bearing investments will fluctuate due to changes in market interest rates. Interest rate risk is managed by PGT through established asset mix policies.

### Currency risk:

Currency risk is the risk that the fair value of investments will change due to changes in foreign exchange rates. Currency risk is managed by PGT through established asset mix policies.

#### Other price risk:

Other price risk is the risk that the fair value of a financial instrument will fluctuate because of changes in market prices (other than those arising from interest rate risk or currency risk), whether those changes are caused by factors specific to the individual financial instrument or its issuer, or factors affecting all similar financial instruments traded in the market. Other price risk is managed by PGT through established asset mix policies.

Notes to Financial Information of Estates and Trusts Administered (Tabular amounts, except percentages, expressed in thousands of dollars)

Year ended March 31, 2018

#### 5. Premium Money Market Fund:

The target asset mix for the PMMF is 35% fixed income securities which are issued, insured or guaranteed by the Government of Canada, a provincial or municipal or territorial government with a maximum term to maturity of 5 years and 65% government and corporate money market securities with a maximum term to maturity of 15 months.

The investment policy statement for the PMMF requires that fixed income and money market securities held must meet certain credit quality ratings. Specifically, fixed income investments must be investment grade and have a minimum credit rating of "BBB- "or better by Standard & Poor's, or an equivalent rating by another major recognized rating agency and Corporate short term debt securities, and non-Canadian short term debt securities, must be rated "A-1 (Low)" or better by Standard & Poor's or have an equivalent rating from another credit rating agency.

#### Credit risk:

The amount recorded for the PMMF on the statement of net assets held in trust represents the maximum credit risk associated with the PMMF. The PMMF is currently comprised of cash and debt instruments with credit ratings as follows:

		2018			2017		
		Amount	%	Amount	%		
Segregated bonds:							
AAA	\$	28,976	7	\$ 4,320	1		
AA		65,313	14	52,214	12		
Α		29,818	7	91,307	21		
	1	124,107	28	147,841	34		
Money market:		,		•			
A-1 (low) or better	3	318,779	72	279,518	65		
Cash (overdraft)		(1,273)		4,576	1		
	\$ 4	141,613	100	\$ 431,935	100		

Notes to Financial Information of Estates and Trusts Administered (Tabular amounts, except percentages, expressed in thousands of dollars)

Year ended March 31, 2018

## 5. Premium Money Market Fund (continued):

Interest rate risk:

Debt instruments held within the PMMF mature on the following basis:

	2018	2017
Cash (overdraft)	\$ (1,273)	\$ 4,576
Debt instruments:		
Less than one year	355,091	324,936
One to three years	87,795	98,150
Three years to five years	-	4,273
	\$ 441,613	\$ 431,935

As at March 31, 2018, if interest rates were to increase or decrease by 1%, with other variables held constant, the fair value of the PMMF, and accordingly, net assets, would have increased or decreased, respectively, by approximately \$3.5 million (2017 - \$5.4 million).

Currency risk:

As at March 31, 2018 and 2017, the PMMF is not exposed to currency risk as all PMMF securities are denominated in Canadian dollars.

Other price risk:

As at March 31, 2018 and 2017, the PMMF is not exposed to other price risk as all PMMF securities are fixed income instruments.

Notes to Financial Information of Estates and Trusts Administered (Tabular amounts, except percentages, expressed in thousands of dollars)

Year ended March 31, 2018

#### 6. Balanced Income Fund:

The BIF is a unitized fund of funds pool of investments. The investment objective is to enhance returns for investors with a low to moderate level of risk by investing in a well-diversified portfolio. The investment policy target asset mix is 60% fixed income securities, rated "BBB" or better for bonds or "A-1 (low)" or better for money market securities, and 40% domestic and international equities, invested through indexed pooled funds.

#### Credit risk:

The BIF's maximum exposure to credit risk as at March 31, 2018 is \$24.2 million (2017 - \$23.8 million), representing the amount of debt instruments within the BIF at March 31, 2018. The BIF's investment policy guidelines require that debt instruments are rated BBB or A-1 (low) or better and have a duration that is within 20% of the FTSE TMX Canada Universe Bond Index.

#### Interest rate risk:

The BIF is exposed to interest rate risk on that portion of its portfolio invested in fixed income securities. As at March 31, 2018, if interest rates were to increase or decrease by 1%, with all other variables held constant, the fair value of the BIF, and accordingly net assets, would have increased or decreased, respectively, by approximately \$1.3 million (2017 - \$1.2 million).

#### Currency risk:

The BIF's maximum exposure to currency risk at March 31, 2018 is \$10.8 million (2017 - \$11.7 million), representing the amount of international equity investments within the BIF at March 31, 2018, of which \$6.7 million (2017 - \$7.3 million), is exposed to US dollars and \$4.1 million (2017 - \$4.4 million) is exposed to other international currencies.

As at March 31, 2018, if the Canadian dollar had strengthened or weakened by 2% in relation to all currencies, with all other variables held constant, the fair value of the BIF, and accordingly net assets held in trust, would have decreased or increased, respectively, by approximately \$0.2 million (2017 - \$0.2 million).

#### Other price risk:

The BIF's maximum exposure to other price risk as at March 31, 2018 is \$15.8 million (2017 - \$16.4 million), representing the amount of equity instruments within the BIF at March 31, 2018. As the BIF uses an indexed pooled and portfolio strategy, the BIF's net asset values will vary based on changes in the related market index benchmarks. The impact on the BIF due to a 10% change in benchmark, using historical correlation between the return of the BIF units as compared to the BIF's benchmark, as at March 31, 2018, with all other variables held constant, would be an increase or decrease to the fair value of the BIF, and accordingly net assets, of \$1.6 million (2017 - \$1.6 million).

Notes to Financial Information of Estates and Trusts Administered (Tabular amounts, except percentages, expressed in thousands of dollars)

Year ended March 31, 2018

#### 7. Balanced Growth Fund:

The BGF is a unitized fund of funds pool of investments. The investment objective is to enhance long-term returns for investors with a moderate to high level of risk by investing in a well-diversified portfolio. The investment policy target asset mix is 40% fixed income securities, rated "BBB" or better for bonds or "A-1 (low)" or better for money market securities and 60% domestic and international equities, invested through indexed pooled funds.

#### Credit risk:

The BGF's maximum exposure to credit risk as at March 31, 2018 is \$52.1 million (2017 - \$48.6 million), representing the amount of debt instruments within the BGF at March 31, 2018. The BGF's investment policy guidelines require that debt instruments are rated BBB or A-1 (low) or better and have a duration that is within 20% of the FTSE TMX Canada Universe Bond Index.

#### Interest rate risk:

The BGF is exposed to interest rate risk on that portion of its portfolio invested in fixed income securities. As at March 31, 2018, if the interest rates were to increase or decrease by 1%, with all other variables held constant, the fair value of the BGF, and accordingly net assets, would have increased or decreased by approximately \$3.4 million (2017 - \$3.0 million).

#### Currency risk:

The BGF's maximum exposure to currency risk at March 31, 2018 is \$48.9 million (2017 - \$46.4 million), representing the amount of international equity investments within the BGF at March 31, 2018, of which \$30.2 million (2017 - \$29.0 million) is exposed to US dollars and \$18.7 million (2017 - \$17.5 million) is exposed to other international currencies.

As at March 31, 2018, if the Canadian dollar had strengthened or weakened by 2% in relation to all currencies, with all other variables held constant, the fair value of the BGF, and accordingly net assets, would have decreased or increased, respectively, by approximately \$1.0 million (2017 - \$0.9 million).

#### Other price risk:

The BGF's maximum exposure to other price risk as at March 31, 2018 is \$75.8 million (2017 - \$69.5 million), representing the amount of equity instruments within the BGF at March 31, 2018. As the BGF uses an indexed pooled fund portfolio strategy, the BGF's net asset values will vary based on changes in the related market index benchmarks. The impact on the BGF due to a 10% change in benchmark, using historical correlation between the return of the BGF units as compared to the BGF's benchmark, as at March 31, 2018, with all other variables held constant, would be an increase or decrease to the fair value of the BGF, and accordingly net assets, of \$7.7 million (2017 - \$6.9 million).

Notes to Financial Information of Estates and Trusts Administered (Tabular amounts, except percentages, expressed in thousands of dollars)

Year ended March 31, 2018

#### 8. Other investments and securities:

Other investments and securities are comprised of the following:

	2018	2017
Investment portfolios Registered plans Other	\$ 74,292 62,153 37,001	\$ 73,644 42,046 39,096
	\$ 173,446	\$ 154,786

The balance of other investments and securities is comprised of numerous individual client accounts, each managed in accordance with specific target asset mix policies. Each individual client account is exposed to credit, interest rate, currency and other price risks based on individual asset mix and holdings. In management's opinion, aggregation and presentation of these individual risk exposures and fair value hierarchy measurements (note 14) would not provide additional meaningful information.

#### 9. Other financial assets:

Other financial assets are comprised of the following:

	2018				
Cash in external client bank accounts Amounts receivable	\$ 11,682 8,357	\$	9,613 5,768		
	\$ 20,039	\$	15,381		

External client bank accounts are bank accounts in the name of individual clients that were held at the time that the PGT commenced administration of the assets and that remain open as at the financial reporting date. The collection of cash from these external client bank accounts to the PMMF is classified as proceeds from collection of assets on the statement of cash flows.

Notes to Financial Information of Estates and Trusts Administered (Tabular amounts, except percentages, expressed in thousands of dollars)

Year ended March 31, 2018

### 10. Real property:

Real property includes land, buildings and manufactured homes. As at March 31, 2018, approximately 98.6% (2017 - 99.0%) of the fair value of real properties represents properties located in British Columbia.

### 11. Payable to the Public Guardian and Trustee Operating Account:

The payable to the PGT Operating Account is comprised of amounts charged but not yet collected for PGT fees (note 12(b)) and short term loans advanced by the PGT. These amounts are payable on demand and are not interest bearing.

### 12. Expenses:

(a) Client care and maintenance:

Client care and maintenance represents goods and services purchased for clients and for personal living expenses, including payments to care facilities.

(b) Public Guardian Trustee Fees:

PGT fees are charged to Estates and Trusts Administered, for services provided by the PGT, in accordance with the Public Guardian and Trustee Fees Regulation as provided for under the Act. In addition, the PGT recovers costs incurred in delivering certain services as provided for under the Act.

The expense for PGT fees includes commissions, asset management fees, administration fees, heir tracing fees, cost recoveries and applicable sales tax. Most of the applicable fees are calculated, charged, and collected automatically by the trust accounting system. PGT fees applicable to the BIF and BGF are charged directly to, and collected from, these pooled funds.

(c) Professional fees:

Professional fees are payments on behalf of clients for services such as accounting, legal, investment management, custodial, funeral and property management.

Notes to Financial Information of Estates and Trusts Administered (Tabular amounts, except percentages, expressed in thousands of dollars)

Year ended March 31, 2018

### 12. Expenses (continued):

### (d) Estate Settlement:

Estate settlement expense, which represents expenses incurred to settle estates for deceased and missing persons such as probate fees, asset disposition fees and claims against the estates, are reported as expenses in these financial statements but were included within cash distributions to clients, beneficiaries and heirs in the prior year financial statements. This reporting change was made to better reflect their nature. The impact of the change on the financial statement balances for the year ended March 31, 2017 is as follows:

	,	As restated	2017 Change	As previously stated
Estate settlement expense Total expenses Net income Cash distributions to clients, beneficiaries and heirs Total change in net assets	\$	1,865 86,574 61,327 (119,272) 70,625	\$ 1,865 1,865 (1,865) 1,865	\$ 84,709 63,192 (121,137) 70,625

## 13. Unclaimed assets transferred to the British Columbia Unclaimed Property Society:

Unclaimed assets are transferred periodically to the British Columbia Unclaimed Property Society when they are deemed inactive by the PGT under Section 27.1 of the Act.

Notes to Financial Information of Estates and Trusts Administered (Tabular amounts, except percentages, expressed in thousands of dollars)

Year ended March 31, 2018

#### 14. Fair values:

The PMMF, BIF, BGF, other investments and securities and real property are reflected in the statement of net assets at fair value. In management's opinion, the fair values of other financial assets and accounts payable, mortgages and loans payable, and amounts payable to the PGT Operating Account are not materially different from the carrying value.

Fair Value Hierarchy:

The three levels of the fair value hierarchy are as follows:

- Level 1 Unadjusted prices in active markets for identical assets or liabilities.
- Level 2 Observable inputs other than Level 1 prices, such as quoted prices for similar assets or liabilities, quoted prices in markets with insufficient volume or infrequent transactions (less active markets), or model-derived valuations in which all significant inputs are observable or can be derived principally from or corroborated with observable market data for substantially the full term of the assets or liabilities.
- Level 3 Inputs that are unobservable: there is little, if any, market activity. Inputs into the determination of fair value require significant management judgment or estimation.

As at March 31, 2018 and 2017, the PMMF investments were fair valued using Level 1 inputs, based on the daily closing net asset value of the underlying fund.

As at March 31, 2018 and 2017, the BIF and BGF investments were fair valued using Level 2 inputs, based on the respective net asset value of each of the underlying funds.

As at March 31, 2018 and 2017, Real Property was fair valued using Level 2 inputs, based on the most recent appraisal carried out by a qualified independent appraiser contracted by the PGT.

Fair value information has not been provided for other investments and securities as management believes it would not provide additional meaningful information. The fair values of other financial assets and liabilities, which are carried at amortized cost in the financial statements, are also based on Level 2 inputs as while price quotations are available, the instruments are not traded in an active market. For each of the years ended March 31, 2018, and 2017, there were no significant transfers between the levels in the hierarchy.



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